

# FOR PUBLICATION

# DERBYSHIRE COUNTY COUNCIL

# **REGULATORY - PLANNING COMMITTEE**

## 13 May 2024

Report of the Executive Director of Place

Application for the Development of a Lateral Extension to the South-West of the Existing Permitted Operations to Provide the Winning and Working of Minerals, Associated Ancillary Operations and Amended Restoration Scheme at Slinter Top Quarry, Cromford, Derbyshire Applicant: Slinter Mining Company Limited Planning Application Code No: CM3/0817/40

3.114.23

## 1. Introductory Summary

- 1.1 This application seeks permission to extend Slinter Top Quarry into 3.9 hectares of land (extraction area 2.5 hectares) immediately south-west of the existing quarry. The proposed extension would involve the extraction of approximately 1.320 million tonnes of mineral and extend the mineral working operations to 2033 with restoration of the whole site completed in 2037. The extension would be worked as a series of benches over four extraction phases using blasting, excavators and a pecker (mechanical hammer), with mobile crushing and screening plant operating within the quarry void.
- 1.2 The existing quarry has permission for the extraction of vein minerals and crushed rock for aggregates, together with the infilling of the void with inert waste material, with extraction required to end in 2021 and restoration required to be completed in or before 2032. It is proposed to amend the restoration of the existing part of the site and to reduce the amount of imported inert waste to accommodate the restoration of the extension area. The final restoration phase would see the completion of

infilling and the return of the existing quarry area to agricultural use whilst the extension area would be restored to nature conservation.

- 1.3 Objections have raised concerns in relation to the mitigation of ecological and biodiversity impacts, and also in relation to noise and visual amenity impacts in Bonsall and the adverse effects such impacts could have on tourism and associated local businesses, and on the Peak District National Park. Latterly, with the introduction of Biodiversity Net Gain (BNG), as a means of evaluating the impacts of development on ecology and biodiversity, concerns have also been raised in this regard.
- 1.4 As detailed in the report below, having considered the issues raised, and having regard to the information set out in the application, including the proposed mitigation measures, I am satisfied that the proposed development could be carried out without causing unacceptable impacts on the environment and local amenity. I also consider that it would provide socio-economic benefits through contributing to the supply of nationally important mineral resources, continued employment and economic contributions to the wider local economy. The application is therefore considered to represent sustainable development and is recommended for approval subject to the recommended conditions set out at the end of the report.

# 2. Divisions Affected

2.1 Wirksworth.

# 3. Purpose

3.1 To enable the application to be determined by the Regulatory - Planning Committee.

## 4. Information and Analysis

## The Site

4.1 The existing quarry occupies 5.97 hectares (ha) of land on the hillside west of Cromford, with Middleton by Wirksworth to the south, and Bonsall to the north across the valley of the Via Gellia. Access to the quarry is off the B5036 (Cromford Hill). This access is shared with Dene Quarry so that vehicles have to pass through Dene Quarry to reach Slinter Top.

- 4.2 The proposed extension area land (the site) is immediately south-west of the existing quarry workings, parcelled into small fields by drystone walls, and is used for grazing.
- 4.3 The nearest groups of residential properties lie approximately 450 metres (m) to the west of the site (at Cromford) and at a similar distance to the north (at Bonsall). A number of other properties, mainly commercial, are located along the valley bottom of the Via Gellia 200m 400m north of the site.
- 4.4 The Via Gellia Woodlands and Rose End Meadows Sites of Special Scientific Interest (SSSI), and the Peak District Dales Special Area of Conservation (SAC) all lie in close proximity to the site. The quarry is in the buffer zone of the Derwent Valley Mills World Heritage Site (DVMWHS), and is 150m from the DVMWHS, and the Cromford Conservation Area which contains a significant number of listed buildings. Bonsall Conservation Area is, at its nearest point, 600m from the site. The quarry is also visible from areas of the Peak District National Park (PDNP).
- 4.5 Around Slinter Top Quarry and across the surrounding open countryside, there are a number of public rights of way. Footpath No.13 from Cromford has been diverted temporarily (for the duration of the existing quarry operations) around the eastern outer edge of the site and re-joins its permanent route on the northern side. The surrounding landscape is characterised by dry stone walls enclosing small rectilinear fields, some of which contain remnants of historic mining and quarrying activity. Trees have established intermittently along these boundaries and are visually prominent in the landscape.

# **Planning History**

- 4.6 Quarrying has taken place at Slinter Top Quarry from over 50 years ago, with the quarry having been worked under a series of time limited permissions. Initially undertaken as a vein mineral working operation, the quarry has also produced limestone for use as aggregate. The existing quarry has now been excavated to its full lateral extent. Inert waste materials are imported for restoration of the quarry void by infilling, the materials are deposited under an Environmental Permit issued by the Environment Agency.
- 4.7 In 1997, planning permission CM3/496/5 consolidated all previous permissions. A further time extension was approved in 2005 under planning permission CM3/901/76. At the same time, retention of a temporary access road and remedial quarry face stabilisation works were approved by planning permission CM3/1203/163, and the operator

also relinquished part of the previously consented extraction area to compensate for the additional stone won as a result of the stabilisation works. In 2013, planning permission CM3/0507/30 granted an extension of time to 2021 for the completion of the quarry development and to 2032 for the infilling and restoration. This is the current controlling permission for the quarry.

4.8 In 2017, approval reference PD17/3/63 was granted under Part 17C of the Town and Country Planning (General Permitted Development) (England) Order 2015 for a scheme of emergency stabilisation measures to make safe an area where the quarry face and land beyond had subsided and slipped into the quarry void. The stabilisation works are ongoing, covering an area of approximately 0.59ha, and involve the development of a quarry access ramp (within the current planning boundary), a temporary haul road for soils, stripping and storage of soils, and development of a top bench. In total, approximately 30,000 – 40,000 tonnes of material (overburden, vein minerals and limestone) will be removed during these works. The current extension application states that if it is unsuccessful, an application will be submitted for a more comprehensive mitigation scheme for the slippage area.

#### **Proposed Development**

- 4.9 The existing quarry is now close to being worked out (notwithstanding the current emergency stabilisation works), and the operator proposes to extend into 3.9ha of land (extraction area 2.5ha) immediately southwest of the existing quarry workings. The proposed extension, as revised in 2020, would yield approximately 1.320 million tonnes of mineral for sale, and export and extend the mineral working operations up to 2033, with infilling and restoration of the whole quarry being completed in 2037. Mineral extraction would be carried out as a series of benches over four extraction phases, using blasting, excavators and peckers, and processed with mobile crushing plant within the quarry void, with a fifth phase for the completion of infilling and restoration with habitat management for 30 years under a Compensation and Enhancement Strategy (including a five year aftercare period).
- 4.10 The quarry would continue to be accessed from Cromford Hill via Dene Quarry. The landfilling, with imported inert waste currently taking place in the existing quarry void, would not be extended into the proposed extension area. To maintain the physical separation required for this, a wall of rock would remain unquarried, providing a bund between the existing quarry and the extension. Consequently, the volume of the area, currently expected to be restored by infilling, would be reduced by approximately 10% of the remaining permitted volume, which corresponds to around 100,000 fewer tonnes of imported material. Part

of the infill in the area would be profiled to slope down towards the bund instead of the area being filled to surrounding ground levels.

- 4.11 Phase 1 would take approximately one year to complete and would incorporate the remaining safety works. Initially, a 2.5m high screening bund would be constructed, soils and subsoils would be stripped, and an access ramp, from the existing quarry processing area, constructed This would then be followed by commencement of extraction within the extension area to 230m above ordnance datum (AOD). Restoration of the upper benches (above 245m AOD) would follow extraction and be completed during this Phase.
- 4.12 Phase 2 would take between one year and two years and would see the removal of the screening bund/rock wall and the opening of the 230m AOD bench to the existing quarry. Restoration of the extension area to 230m AOD would also be completed in this phase.
- 4.13 Phase 3 would take approximately two years with extraction progressing to 230m AOD.
- 4.14 Phase 4 would take approximately eight years with final extraction at depth, in the extension area to 190m AOD, and in the existing quarry to the permitted depth of 160m AOD.
- 4.15 Phase 5 would be the restoration phase and would cover the remaining four years. It would see the completion of infilling of the main quarry void with inert waste, replacement of soils, and the final of the restoration of the site.

## **Environmental Statement**

4.16 The application is accompanied by an Environmental Statement (ES), which has been prepared to comply with the Town and Country Planning (Environmental Impact Assessment) (England and Wales) Regulations 2011. The ES includes background information on environmental impact assessment methodologies, descriptions of the site and surrounding area, local geology, and the proposed development, together with a summary of what the applicant considers to be the relevant local and national policies relating to the proposal. The ES has been supplemented by post application submissions which are referred to below. The ES (as supplemented with these submissions) sets out the potential effects of the development, in terms of landscape and visual impact, ecology, geology/geotechnics, hydrology/ hydrogeology, archaeology/cultural heritage, noise, blasting and vibration, dust, transport and access, socio-economic, and cumulative effects.

# **Post Application Submissions**

- 4.17 In August 2018, the applicant submitted further and additional information comprising a Hydrological Risk Assessment Report, an Archaeological Evaluation Report, and an Assessment of the potential Landscape and Visual Impacts of the development on the setting of the PDNP. In December 2018, the applicant submitted an amended Figure 1.2 correctly showing the vehicle access, and an additional Figure 1.4 Quarry Void and Access Corridor, and wrote a letter providing clarification on issues raised during the consultation process.
- 4.18 In June 2020, following a request by the MPA under regulation 25 of the EIA Regulations, the applicant submitted further and additional information comprising an ES Addendum which includes a Revised Scheme of Working, a further Noise Assessment, and an Addendum to the Landscape and Visual Impact Assessment.
- 4.19 In January 2023, following another request by the MPA under regulation 25 of the EIA Regulations the applicant submitted further and additional information comprising an ES Addendum which includes a Revised Scheme of Working, a further Noise Assessment, and an Addendum to the Landscape and Visual Impact Assessment.
- 4.20 In February 2024, following another request by the MPA under regulation 25 of the EIA Regulations the applicant submitted a revised Botanical Survey and Biodiversity Gain Assessment Report.
- 4.21 The potential significant environmental effects of the proposals are discussed in more detail in the 'Planning Considerations' section below.

## Consultations

## Local Member

4.22 Councillor Murphy (Wirksworth) has been notified.

## **Derbyshire Dales District Council - Planning**

4.23 Derbyshire Dales District Council (DDDC) has advised the County Council to have full regard to the impact of the quarry extension on the open countryside whilst taking into account the economic benefits associated with the development.

## **Derbyshire Dales District Council – Environmental Health Officer**

4.24 The Environmental Health Officer (EHO) provided several responses. The final response concluded that a Noise Management Plan be required by condition and that all bunding structures and soundproofing be in place when work is in progress and be maintained throughout the development. It is also recommended that noise monitoring takes place, soon after commencement, to ensure that the noise limits set out in the application are observed.

#### **Cromford Parish Council**

- 4.25 Cromford Parish Council has not objected. It has, however, expressed reservations about the feasibility/stability of the 1 in 2 slope within the extension area of the restoration scheme, and wishes to see a formal agreement between the owners/operators of Slinter Quarry and Dene Quarry to ensure the continued availability and use of a wheel-wash for the site.
- 4.26 The applicant has provided the Mineral Planning Authority (MPA) with copies of its existing agreements with the owners of Dene Quarry.

#### **Bonsall Parish Council**

- 4.27 In response to the first consultation, Bonsall Parish Council (BPC) had no objection. However, following the second consultation, BPC provided comments criticising the application and communication with the public by both the applicant and the County Council.
- 4.28 In August 2020, BPC provided a further response which focused on the ES Addendum. These reiterated its earlier concerns whilst also acknowledging changes to the application which it considered to be beneficial.
- 4.29 In response to the 2021 consultation, BPC provided a critique of the Sharps Acoustics Ltd (SAL) assessment, carried out for the County Council, of the applicant's noise management scheme and its supporting calculations. BPC pointed out criticisms made by SAL and also quoted information from a 2001 assessment, also carried out for the quarry operator in support of a previous application. BPC concluded that the data from 2001 suggests that noise levels at Church Lane would be higher than those predicted by the applicant's assessment.
- 4.30 In early 2022, BPC provided a critique of the Biodiversity Assessment and Translocation Strategy and information on the amounts of vein mineral won at the existing quarry and the lack of any assessment of the resource in the proposed extension area.
- 4.31 In 2023, BPC reiterated its conclusions from the SAL report and on BNG.
- 4.32 In 2024, BPC provided a critique of the revised BNG metric calculations which made some specific points in relation to the translocation of

Lowland Meadow, the delay in habitat creation, rural trees, and the likelihood of poor management of the restored site.

## Middleton by Wirksworth Parish Council

4.33 Supports the proposals as revised.

#### **Peak District National Park Authority**

- 4.34 The Peak District National Park Authority (PDNPA) has provided extensive comments on the history of the quarry, the nature of the mineral resource within the existing quarry and the proposed extension area, mineral planning policy, and the landscape and visual impact of the proposal on the Peak Park. The most recent comments welcome revisions provided by the applicant to the proposed phasing, rollover design and timescale, and final restoration, and conclude that the proposed development would not have a significant visual, landscape or other environmental impact on the setting of the PDNP.
- 4.35 The PDNPA has no objection to the planning application, subject to the revisions and the imposition on any approval of suitable planning conditions for:
  - the implementation of the development in an environmentally sensitive manner;
  - the protection of the landscape setting to the National Park; and
  - to secure the implementation of the significantly improved restoration and landscaping proposals in this Revised Phased Quarry Development Scheme to the extent that those proposals have been negotiated and agreed by or may otherwise be specified by your Authority.

## **Environment Agency**

4.36 The Environment Agency (EA) noted that the proposal would not affect the footprint of the existing permitted landfill area and had no objections subject to the imposition of conditions relating to dewatering and the protection of the underlying principal aquifer.

## **Derbyshire Wildlife Trust**

4.37 Derbyshire Wildlife Trust (DWT) advised that conditions be imposed in relation to protected species and ecological and landscape management and mitigation and that these should be supported by a legal agreement as necessary.

## The Highway Authority

4.38 The County Council, as the local highway authority, has no objections to the proposal. It notes that the proposal does not intensify the scale or

volume of vehicular movements related to the site and states that it is unlikely that there will be any notable traffic related effects.

## **Severn Trent Water**

4.39 No objection but recommended a condition to control surface water drainage and foul water be attached to any permission.

## **Natural England**

4.40 Natural England (NE) advised that the decision should be guided by national and local planning policy, together with the advice of the PDNPA. NE did not advise that a Habitats Regulations Assessment/Appropriate Assessment would be required.

## Historic England and County Council as Lead Local Flood Authority

4.41 No comments to make.

## Western Power and Cadent Gas

4.42 No response received.

## Publicity

- 4.43 The application was publicised by site notices and a notice in the Matlock Mercury, with an opportunity for observations to be submitted to the Authority up to 17 September 2017. Successive submissions by the applicant of further information to comply with the EIA Regulations were also publicised with opportunities for observations to be submitted to the authority up to 1 October 2018, 10 January 2019, 25 June 2020, 17 January 2022,10 February 2023 and 25 March 2024 respectively.
- 4.44 Approximately 50 representations have been received in response to the publicity, all but one of which raise objections. The issues raised in the objections can be summarised as follows:
  - Unacceptable noise and dust impacts in and around Bonsall from the quarrying operations (including the emergency stabilisation works).
  - Noise monitoring carried out in inappropriate locations in the Via Gellia and Bonsall area
  - The BNG Assessment is flawed and does not follow best practice.
  - Adverse visual impacts in the Bonsall area from the extension to the quarry.
  - Visual and noise impacts affecting users of some public rights of way around Bonsall, including the Limestone Way.
  - Adverse effects on amenity and tourism in Bonsall including the tourist economy, particularly around the Clatterway.
  - Adverse impacts on the PDNP.

- Claims that there is not a need for the limestone that would be quarried from the extension.
- Concerns regarding disturbance by noise to people living nearby understood to be retired or working from home.
- Impacts on mental health.
- The extension area does not contain vein minerals.
- The proportion of the tonnage of mineral extracted from the existing quarry that is vein mineral is very low.
- The application and subsequently submitted further information are hard to understand.
- Lack of effectiveness in consultation meetings involving the applicant; official publicity not effective.
- 4.45 The matters raised under consultations and following publicity, so far, as they are material planning considerations, are addressed in the following sections of the report.

# **Planning Considerations**

4.46 Section 38(6) of the Planning and Compulsory Purchase Act 2004 requires that planning applications are determined in accordance with the development plan unless material considerations indicate otherwise. In relation to this application, the relevant policies of the development plan are contained in the saved policies of the adopted Derby and Derbyshire Minerals Local Plan (DDMLP), the adopted Derby and Derbyshire Waste Local Plan (DDWLP) and the adopted Derbyshire Dales Local Plan (DDLP). The National Planning Policy Framework (NPPF) and Planning Practice Guidance (PPG) are also material considerations.

## **Development Plans**

- 4.47 The Development Plans comprises saved policies of the:
  - Derby and Derbyshire Minerals Local Plan (2002);
  - Derby and Derbyshire Waste Local Plan (2005); and
  - Derbyshire Dales Local Plan (2017)
- 4.48 Other material considerations relevant to the determination of this planning application include:
  - National Planning Policy Framework (NPPF) (last amended December 2023).
  - National Planning Practice Guidance (PPG).

• Emerging Derbyshire and Derby Minerals Local Plan – Presubmission Draft Plan (January 2023).

# Derby and Derbyshire Minerals Local Plan

- 4.49 Relevant planning policies from the DDMLP include:
  - MP1: The Environmental Impact of Mineral Development.
  - MP2: The Need for Mineral Development.
  - MP3: Measures to Reduce Environmental Impact.
  - MP4: Interests of Acknowledged Environmental Importance.
  - MP5: Transport.
  - MP6: Nature Conservation Mitigation Measures.
  - MP7: Archaeology Mitigation Measures.
  - MP10: Reclamation and After-Use.
  - MP14: Disposal of Non-Mineral Waste in Association with Mineral Development.
  - MP16: Maintenance of Landbanks.
  - MP18: Extensions to Sites.
  - MP19: Additional Sites.
  - MP23: Crushed Rock for Aggregates.
  - MP33: Vein Minerals.

## Derby and Derbyshire Waste Local Plan

- 4.50 Relevant planning policies from the DDWLP include:
  - W5: Identified Interests of Environmental Importance.
  - W6: Pollution and Related Nuisances.
  - W7: Landscape and Other Visual Impacts.
  - W8: Impact of the Transport of Waste.
  - W9: Protection of Other Interests.
  - W10: Cumulative Impact.
  - W11: Need for Landfill.
  - W12: Reclamation and Restoration.

## **Derbyshire Dales Local Plan**

- 4.51 Relevant policies from the DDLP include:
  - S1: Sustainable Development Principles.
  - S4: Development in the Countryside.
  - PD2: Protecting the Historic Environment, Biodiversity and the Natural Environment.
  - PD5: Landscape Character.
  - PD8: Flood Risk Management and Water Quality.
  - PD9: Pollution Control and Unstable Land.
  - EC1: New and Existing Employment Development.

4.52 Relevant paragraphs in the National Planning Policy Framework (amended July 2021) include:

Chapter 2: Achieving sustainable development.Chapter 4: Decision making.Chapter 6: Building a strong, competitive economy.Chapter 11: Making effective use of land.Chapter 12: Achieving well-designed places.Chapter 13: Protecting Green Belt land.Chapter 17: Facilitating the sustainable use of minerals.

- 4.53 The relevant parts of the Planning Practice Guidance include:
  - Air Quality
  - Noise
  - Minerals
  - Green Belt
  - Travel Plans, Transport Assessments and Statements

## Emerging Derbyshire Minerals Local Plan – Proposed Draft Plan (December 2021)

- 4.54 The NPPF, at Paragraph 48, states that MPAs may give weight to relevant policies in emerging plans according to their stage of preparation, the extent to which there are unresolved objections to the relevant policies and their degree of consistency with the NPPF. The more robust the relevant policies are in these respects the greater weight they can be given.
- 4.55 The most recent stage in preparation of the Draft Mineral Local Plan (Draft MLP) took place early in 2023, when the County Council published and received representations on its Pre-submission Draft Plan. The relevant draft policies are SP7: The Supply of Aggregate Crushed Rock, SP8: Helping Reduce Quarrying in the Peak District National Park and SP14: Supply of Vein Minerals.

## **National Planning Policy Framework**

4.56 The NPPF was revised most recently in December 2023. It maintains the threads of the earlier statements and importantly, recognises the statutory requirement that applications must be determined in accordance with the development plan, unless material considerations indicate otherwise. It maintains that the purpose of the planning system is to help achieve sustainable development and adds that there should be a presumption in favour of sustainable development. The term sustainable development is not defined in the NPPF, but it does indicate

that it can be summarised as meeting the needs of the present without compromising the ability of future generations to meet their own needs. It also reiterates that achieving sustainable development means that the planning system has overarching economic, social and environmental objectives.

- 4.57 The economic aspect of sustainable development is stated as contributing to the economy by providing sufficient land of the right type, in the right place and at the right time. The social role is to support strong and vibrant communities by providing for the needs of the community whilst fulfilling the environmental role of protecting and enhancing the natural, built and historic environment, using natural resources prudently, minimising waste and pollution, and adapting to climate change, including moving to a low carbon economy.
- 4.58 With regard to facilitating the sustainable use of minerals, the NPPF states that it is essential that there is a sufficient supply of minerals to provide the infrastructure, buildings, energy and goods that the country needs and recognises that minerals are a finite resource that can only be worked where they are found and that the best use needs to be made of them to secure their long term conservation.
- 4.59 The NPPF includes advice to MPAs concerning the role of planning policies. Of particular relevance to this proposal are that these should:
  - Provide for the extraction of mineral resources of local and national importance.
  - Take account of the role that substitute or secondary and recycled materials and minerals waste would make to the supply of materials, before considering extraction of primary minerals, whilst aiming to source minerals supplies indigenously.
  - Set out criteria or requirements to ensure that permitted and proposed operations do not have unacceptable adverse impacts on the natural and historic environment or human health, taking into account the cumulative effects of multiple impacts from individual sites and/or a number of sites in a locality.
  - When developing noise limits, recognise that some noisy short term activities, which may otherwise be regarded as unacceptable, are unavoidable to facilitate mineral extraction.
  - Ensure that land is reclaimed at the earliest opportunity, taking account of aviation safety, and that high quality restoration and aftercare on mineral sites takes place.
  - Ensure that large landbanks bound up in very few sites do not stifle competition.

- 4.60 The NPPF states that when determining applications for mineral development, MPAs should give great weight to the benefits of mineral extraction, including to the economy. It states also that, in considering proposals for mineral extraction, MPAs should (of relevance to this proposal):
  - as far as is practical, provide for the maintenance of landbanks of non-energy minerals from outside National Parks, the Broads, Areas of Outstanding Natural Beauty and World Heritage Sites, scheduled monuments and conservation areas;
  - ensure that there are no unacceptable adverse impacts on the natural and historic environment, human health or aviation safety, and take into account the cumulative effect of multiple impacts from individual sites and/or from a number of sites in a locality;
  - ensure that any unavoidable noise, dust and particle emissions and any blasting vibrations are controlled, mitigated or removed at source, and establish appropriate noise limits from extraction in proximity to sensitive properties; and
  - provide for restoration and aftercare at the earliest opportunity, to be carried out to high environmental standards, through the application of appropriate conditions.
- 4.61 The NPPF also indicates that bonds or other financial guarantees to underpin planning conditions should only be required in exceptional circumstances.
- 4.62 The NPPF at Paragraph 172 highlights that National Parks have the highest status of protection in relation to conservation and enhancement of landscape and scenic beauty.

# **Planning Practice Guidance**

- 4.63 The PPG was first published in 2014 and is updated periodically. It reiterates much of the policy guidance of the NPPF, in terms of the need for and how to plan for mineral extraction. It recognises the contribution of minerals to our economy and overall quality of life, but also acknowledges that they are a finite resource and need to be used prudently to ensure their continued availability for future generations. It recognises that mineral can only be worked where they naturally occur but that the means of obtaining them can have economic, social and environmental impacts which need to be balanced. The advice on how to plan for a steady supply of aggregates repeats the guidance in the NPPF referred to above.
- 4.64 The Minerals Section of PPG (Paragraph:010 Reference ID:27-010-20140306 Revision dated 6 March 2014), states that the suitability of

each proposed site, whether an extension to an existing site or a new site, should be considered on its individual merits, taking into account issues such as:

- need for the specific mineral;
- economic considerations (such as being able to continue to extract the resource, retaining jobs, being able to utilise existing plant and other infrastructure);
- positive and negative environmental impacts (including the feasibility of a strategic approach to restoration); and
- the cumulative impact of proposals in an area.

#### **Need for the Development**

- 4.65 The DDMLP sets out that need considerations vary according to the type of mineral concerned. For vein minerals, special emphasis is given to their importance as a national resource, the availability of alternative sources of the mineral and the environmental impact of the development. For aggregates, need is assessed by considering current ongoing demand.
- 4.66 The issue of need is addressed in the Supporting Statement submitted with the planning application. Following advice from the MPA, and taking into account the scale of the existing aggregates landbank, it states that the additional limestone, which would be quarried as a result of this proposal, would not significantly increase the overall landbank in Derbyshire. It considers that it would result in a significantly improved scheme of working and restoration, bring about significant net environmental benefits, allow the extraction of a nationally important vein mineral, and bring about socio-economic benefits.
- 4.67 Focusing on the need for vein minerals, the Supporting Statement refers to the quarry having supplied a nearby processing facility (at Cavendish Mill not operational at the time of writing this report) with 80,000 tonnes of vein mineral since 1978, and how indigenous supplies of vein minerals are scarce and are currently only extracted in Derbyshire (including PDNP). It considers that there is a ready market for these minerals and that the quarry has the right infrastructure, together with a workforce with the necessary skills and expertise, to undertake the extraction of the mineral in a sustainable and environmentally acceptable way. It states that the continuation of extraction operations into the proposed extension would prevent the effective sterilisation of nationally important vein minerals, and at the same time would allow the continued supply of aggregate to local and regional construction projects. It also states that approval would also result in the continuation of local direct and indirect employment and investment into the local

economy, the continuation of traditional skills and experience in mineral extraction and ensure that the quarry can continue to make a positive contribution to the economy of the local area.

#### **Vein Mineral Assessment**

- 4.68 The term 'vein mineral' refers to a distinct sheet-like body of crystallised mineral within a host rock and can be applied to a wide variety of minerals. In Derbyshire, the most common vein minerals are Fluorspar, Barytes and Calcite. All are used as raw materials in a variety of industrial processes and in the production of a diverse range of products from solar panels to paper. Vein minerals are recognised by the NPPF as a resource of national importance because current national demand is mostly met by imports. Because vein minerals occur in association with limestone, extraction almost always necessitates the removal of a substantial amount of the host limestone. In some cases, such as at Slinter Top, the limestone has also been sold as an aggregate.
- 4.69 Policy MP33 Vein Minerals of the DDMLP states that proposals for the working and processing of vein minerals will be permitted only where:
  - 1. the duration and scale of the operations is limited to the minimum necessary to meet a proven need for the vein mineral;
  - 2. the development can be carried out in an environmentally acceptable way and the least damaging means of production are employed;
  - 3. the proposals are designed to avoid damage in the form of subsidence or landslips; and
  - 4. the waste disposal arrangements are acceptable, particularly in relation to slurry from processing plants.
- 4.70 Criterion 1 relates to meeting an identified need. The information set out in the MPA's Background Paper Vein Minerals (2017) illustrates that, whist some of the industrial uses of vein minerals are in decline, overall demand significantly exceeds the domestic supply and, as a consequence, there is a heavy reliance on imports. Despite this being the situation, economic and practical constraints remain for the extraction of domestic vein minerals and, as a consequence, production is limited.
- 4.71 In recent years, nationally the extraction of vein minerals has primarily been from within the PDNP where permitted reserves are more than 2 million tonnes. The reserves found so far at Slinter Top have historically produced around 250 tonnes per year. Should permission for the extension area be granted, this may change, and possibly increase, but even if it were to do so, it would not be a significant tonnage when set against the scale of those permitted reserves. However, the two existing

permitted sites in the PDNP are underground mining operations that have been worked only intermittently in recent years and the extent to which the reserve in the PDNP is currently being worked is not known. In an earlier consultation response, the PDNPA questioned the applicant's calculation of the vein mineral reserve in the proposed extension and offered an alternative, if unsubstantiated, calculation. In its final response the PDNPA had no comments on the vein mineral resource.

- 4.72 The timescale proposed for extraction appears to be governed by the quarry operator's established business model and level of resources: plant, equipment, workforce, together with the constraints of working a relatively small quarry site, and the demands of the local market. Taking into account the historic rates of extraction, method of working and constraints of the site, I am satisfied that this is not an unreasonable timescale for the extraction of the mineral.
- 4.73 I am satisfied that there is a proven need for the vein mineral from the site, in as much as the operator has found markets for vein minerals won at the site for many years. However, I also acknowledge that the contribution to meeting the national need for vein minerals would be relatively small. Neither the development plan nor the NPPF provide a production threshold below which the contribution of a particular site to meeting the national need for vein minerals should not be considered significant, therefore even a modest rate of production is still considered significant. Consequently, I am satisfied that the proposal meets Criterion 1 of MP33.
- 4.74 Criterion 2 relates to the environmental acceptability of the proposal, which is considered in the discussion of the ES below. Criterion 3 is adequately addressed in the design of the operations and Criterion 4 is not relevant to the determination of this proposal because the vein minerals from Slinter Top would be processed elsewhere.

#### **Aggregates Assessment**

4.75 Policy MP23: Crushed Rock for Aggregate from the DDMLP provides the development plan policy approach to considering any aggregate production at the site. The policy states that:

"Having regard to national and regional guidance on aggregates and the level and availability of permitted reserves, proposals for the extraction of crushed rock from new sites will not be permitted except where they are required to meet a proven need which would not otherwise be met and their impact on the environment is acceptable. Proposals for extensions or variations to the boundaries of existing operations will be permitted only where they would result in significant net environmental benefits without significantly increasing the level of permitted reserves."

- 4.76 The issue of need, in terms of the current circumstances, data available and national guidance, has moved on significantly since the DDMLP was adopted. The latest information available relating to market need for aggregates is set out in the current Local Aggregates Assessment (LAA), from 2023, and is considered below. The requirement within Policy MP23 for the provision of significant net environmental benefits is not set out in the part of the NPPF that concerns this issue and so is not echoed directly in current national policy. However, the environmental effects of mineral development are considered in other paragraphs of the NPPF, as well as other policies of the DDMLP.
- 4.77 The PPG and Policy MP2: The Need for Mineral Development of the DDMLP consider wider criteria in relation to need, and whilst it also makes reference to the (now out of date) local and national demand criteria, it also considers:
  - the availability of alternative sources of supply or alternative minerals;
  - the nature and extent of the mineral deposit and the necessity for the mineral to be worked in that location; and
  - the implications for employment, investment and economy, and for providing other relevant benefits to the community.
- 4.78 The NPPF expects a landbank of permissions for aggregate crushed rock that may be predicted to be sufficient for at least 10 years to be 'maintained' by a MPA at all times. The current permitted reserve of crushed rock for aggregate at active sites in Derbyshire outside the PDNP is estimated to be 459 million tonnes.
- 4.79 The County Council has prepared the LAA in collaboration with Derby City Council and the PDNPA. The LAA sets out an assessment of the current and future situation in Derbyshire, Derby and the PDNPA, with regard to all aspects of aggregate supply, in particular, setting out an amount of land won aggregate that the area would need to provide to meet demand. The most recent LAA was published in 2023.
- 4.80 The LAA is part of the current Managed Aggregate Supply System (MASS) which sets out the current position regarding aggregate demand and supply and is reviewed on an annual basis. The Derbyshire and Derby LAA 2023 reports that Derbyshire and the PDNP produced annually an average of 12.19 million tonnes of aggregate grade crushed rock for the three years from 2020 2022, and that if

production were sustained at such a level, the landbank for aggregate at active sites would last for approximately 42 years.

- 4.81 Derbyshire and the PDNPA are working together to reduce aggregate extraction from the National Park. The supply aggregate grade rock from quarries in Derbyshire can be expected to increase as a proportion of the overall total as time progresses.
- 4.82 The proposed extension would see annual production at Slinter Top continue at around 100,000 tonnes, which equates to less than 1.5% of the LAA annual total for Derbyshire. The total of 1.3 million tonnes from the proposed extension would equate to an increase of 0.2% in the assessed total aggregate landbank reserve for Derbyshire. The NPPF states that MPAs should use landbanks of aggregate minerals reserves principally as an indicator of the security of supply, and as an indicator of the level of need to make further supply provision. It also states that the existence of large landbanks (as is undoubtedly the case with the Derbyshire aggregate landbank reserve, according to the LAA) should not be allowed to stifle competition.
- 4.83 The NPPF does not preclude the approval of new applications or extensions simply because a substantial landbank of permitted aggregates exists. Therefore, the benefit of the aggregate element of the application must be also be taken into account accordance with the criteria set out in the NPPF and Policy MP2 of the DDMLP.
- 4.84 The LAA monitors the ongoing demand/need for aggregates, and Slinter Top Quarry has an established but relatively modest role in supplying aggregate to local markets. I have no reason to believe that this role would not continue. I therefore consider that the aggregate element of the proposed mineral extraction would be supplying a need in accordance with the relevant parts of Policy MP2 of the DDMLP and the NPPF.

#### Other Policies of the Derby and Derbyshire Minerals Local Plan

- 4.85 In terms of other saved policies of the DDMLP, the site would, as an extension to an existing working site, accord with the provisions of Policy MP18 of the DDMLP which gives preference to such sites over new ones, provided they can be accommodated in an environmentally acceptable manner. Whilst the NPPF does not prioritise extensions over new sites, PPG does set out a number of mineral related criteria which relate to consideration of applications on their own merits.
- 4.86 The proposal involves use of plant which would be retained within the existing established site for the processing of extracted mineral, as well

as mineral transportation to the public highway at the B5036 via a route through the existing established site (and Dene Quarry). The proposed development would therefore become the main part of a single working mineral quarry complex featuring the remaining working element of the existing site, together with the new extraction site.

4.87 The proposal also accords in principle with the requirements of Policy MP10 of the DDMLP which states that mineral development will only be permitted where satisfactory provision is made for appropriate reclamation and after-uses as soon as practicable. The restoration scheme would see part of the site being returned to agricultural use on a progressive basis with the remainder restored to nature conservation. The use of the existing access/egress arrangements onto the B5036 also means that the proposal accords in principle with the requirements of Policy MP5 of the DDMLP.

#### **Environmental Effects**

- 4.88 A description of the site and the potential environmental receptors are provided earlier in the report; the ES sets out the main environmental impacts relevant to this proposal. These include impacts on the amenity of the local residents through the effects of noise and dust, landscape and visual impacts, and impacts on the cultural heritage, ecology and biodiversity, hydrology and flood risk, which have been considered in depth in the ES and are addressed below.
- 4.89 Policies MP1 and MP3 of the DDMLP support development proposals where their environmental effects are considered acceptable and where any adverse impacts can be eliminated or reduced to an acceptable level. These factors, as specified in the policies, include noise, dust, vibration or other pollution or disturbance; effects on agricultural interests; visual effects; effects on landscape quality and character; effects on biodiversity, archaeology and the built environment, transport implications, effects on public rights of way and recreation, and effects on the water regime. Measures to be taken into account which reduce impacts include mitigation proposals, duration of the development, the efficient use of materials, reclamation and after-use proposals and wider environmental benefits. Policy PD9 of the DDLP also sets out a series of similar requirements in relation to the environmental effects of development.
- 4.90 The NPPF emphasises that MPAs should ensure that new development is appropriate for its location, taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development.

4.91 The following sections address individual topics in the order they are reported in the ES.

#### Landscape and Visual Assessment

- 4.92 In addition to DDMLP policies MP1 and MP3, other relevant policies for this issue are included in the DDLP which, through Policy D4, seeks to preserve and/or enhance the character, appearance and local distinctiveness of the landscape and landscape setting of the PDNP, and protect the Outstanding Universal Value of the DVMWHS and its buffer zone.
- 4.93 The assessment of the landscape and visual effects associated with the proposals acknowledges that the direct impacts on the fabric of the landscape within the extension area would be major adverse. It recognises that it lies within a landscape of high sensitivity as a consequence of its defining characteristics and proximity to the PDNP, and that it would result in a large magnitude of change. The assessment concludes that on restoration, these adverse effects would reduce to a moderate level.
- 4.94 The existing quarry void would continue to be infilled with waste and then reinstated as pasture enclosed by walls and including areas of neutral grassland to help increase the ecological potential of the site. The extension area would not be infilled and so would remain as a void. The most visually prominent upper areas would be restored by a rollover slope to the 230m AOD level to soften the quarry margin and help to integrate the site with the surrounding landscape.
- 4.95 I consider that the overall combination of the landfill restoration and the rollover would, in the fullness of time, reinstate the greater part of the quarry back to viable end uses that would be consistent with the established character of the landscape. A void area would remain within the extension site with the floor of the void restored to ephemeral wetland/grassland. The restoration scheme constitutes a considered response to the identified adverse visual and landscape effects associated with extending the quarry into this area of agricultural land and is appropriate to the character of the surrounding landscape. Subject to a condition requiring the submission of a detailed planting scheme, I am satisfied that the proposed restoration of the site would be in accordance with the character of the local landscape.
- 4.96 The Landscape and Visual Impact Assessment assesses the potential for adverse visual effects from eight locations around the site representing a range of visual receptors. Overall, I am satisfied that these represent the main locations from where views of the site would

be obtained. The site is generally well screened by existing vegetation, especially the extensive woodland that runs along the Via Gellia Dale to the north of the site. Views from the south are generally screened by the landform so that the main direction of views is from the north-west, north and north-east. The majority of locations identified in the Landscape and Visual Impact Assessment are medium to long distance viewpoints and, over these distances, it is assessed that the main visual impacts are likely to occur in the Phases 1 and 2 of the proposed development and would be no worse than moderate adverse.

- 4.97 In this context, the most noticeable changes, and therefore the greatest visual effects, are likely to be from viewpoints 4 (Masson Hill) and 6 (Starkholmes), where the current site presents a fairly limited visual intrusion in these particular views, which would increase progressively as the south-west extension developed. However, when the site was progressively restored, these impacts would lessen accordingly so that a very narrow working rock face would be visible.
- 4.98 Overall, there would be some significant adverse effects on landscape character in the short term as the full lateral extension is developed, but these effects would diminish over time as the rollover slope is created and the existing quarry void is infilled. There would be some long term adverse effect on landscape character as a result of the final void that would remain on completion of the works. However, this effect would be localised and limited to the immediate area adjacent to the remaining void. Visually, there would be some short term increase in the visual impacts associated with the quarry, although short range views are very limited. The magnitude of change in viewpoints at 4 (Masson Hill) and 6 (Starkholmes) is likely to increase as the extension area develops and the visual footprint of the site increases, but on final restoration, I am satisfied that the majority of these adverse effects would be mitigated as a result of the restoration scheme which is considered to be consistent with the site's landscape context.
- 4.99 I consider it appropriate to maintain controlling conditions on the locations of plant, cabins and mineral stockpiles in order to ensure that their visual and landscape impacts are minimised.
- 4.100 In considering all the factors referred to above, I am satisfied that the proposals meet the requirements in relation to landscape and visual impacts of policies MP3 and MP4 of the DDMLP, and Policy PD5 of the DDLP.

## Ecology

- 4.101 In addition to Policies MP1 and MP3 of the DDMLP, other relevant policies for this issue are included in the DDLP which, through DDLP Policy PD3, seeks to ensure that development proposals will not result in harm to biodiversity or geodiversity interests and that appropriate conservation and mitigation measures are provided, with no net loss and wherever possible net gain for biodiversity.
- 4.102 The ES contains a comprehensive chapter on ecology and the applicant has subsequently submitted a report providing further details in a Botanical Survey Report, Biodiversity Gain Assessment & Biodiversity Strategy. I am satisfied that the suite of ecological surveys undertaken are appropriate to this proposal in this location, and that surveys have been undertaken by appropriately qualified and experienced individuals, to suitable standards and methodologies. I am also content that the Ecological Impact Assessment (EcIA) process has also been undertaken in accordance with best practice guidance and am content with its judgements and conclusions.
- 4.103 The most significant ecological impact arising as a result of the proposals is the loss of approximately 2.8ha of species rich neutral grassland from within the site. This grassland is not only of value in its own right, but also as habitat for invertebrates and as a foraging resource for various other species including mammals and birds. In considering the value and importance of this grassland, it is necessary to consider its context, surrounded by the Rose End Meadows SSSI and associated grasslands, with the Via Gellia Woodlands SSSI and other ecological receptors also nearby. The EA suggests that the loss of this grassland would be adequately compensated for through the creation of neutral/calcareous grassland within the restored site. Other impacts include the loss of a small number of trees and impacts on invertebrates and potentially birds foraging bats and reptiles, principally through habitat loss. Again, site restoration is intended to deliver mitigation and compensation for these impacts.
- 4.104 Given the location of this site, surrounded by and in close proximity to a number of statutorily designated sites, the issue of the potential for impacts on designated sites is significant. However, the EcIA concludes that with the implementation of mitigation and compensation measures, the designated sites should not experience any significant adverse effects. I am content with this assessment.
- 4.105 The assessment in the Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy could be summarised as:

- If the existing planning permission site restoration was implemented, it would deliver 17.2 biodiversity units while the untouched extension area supports 32.69 units. If no further permission was granted, the consented scheme, together with the undeveloped extension area fields would support 49.89 units.
- The proposed restoration scheme for this application, covering the same areas, would deliver 65.37 units. In addition, habitat enhancement on the 'extra fields' yields a further 12.06 biodiversity units, such that collectively, the proposals under consideration would deliver 77.42 biodiversity units.
- 4.106 Regarding the concerns raised by the critique on behalf of BPC that is mentioned above, it is critically important that in determining this application, members are aware of the context for the consideration of biodiversity in this application. In particular, the application significantly pre-dates, and is not subject to, the new statutory requirement for BNG. Consequently, none of the specific requirements associated with mandatory BNG including, but not limited to the requirement for a mandatory 10% net gain in biodiversity, or the requirements to use a specific version of the metric apply to this application.
- 4.107 As an application that predates the introduction of mandatory BNG, the continuing NPPF policy context for this application, in respect of biodiversity, is that (in the absence of other local plan requirements) the development should strive to deliver no net loss, and ideally a net gain for biodiversity. At the time of submission of the application in 2017, the first iteration of the biodiversity metric was not in widespread use and it was normal practice for applicants to seek to establish no net loss of biodiversity using other means. However, during earlier consideration of the application, to seek clarity regarding the no net loss contention that had been put forward with the application, the applicant through its ecologists voluntarily assessed the proposal using the version of the metric available at the time. Whilst this is not the most recent version, it is nevertheless considered to be a useful tool for examining the contention and other to biodiversity issues relating to this application.
- 4.108 Turning briefly to the other issues raised in numbered points in the latest Bonsall PC document:
  - Meadow translocation is an accepted approach: habitat translocation and re-creation are seen as cornerstones of mandatory BNG. Furthermore, we have evidence of a highly successful grassland translocation scheme at the neighbouring Dene Quarry, which is an example of the maintenance of biodiversity and has resulted in

species abundance at the receptor location over many years of monitoring following translocation.

- 2. The metric assessment has been applied in a non-standard way, to provide a workable solution to assess a site to allow BNG issues to be considered at this site where:
  - a. the existing quarry site has been cleared of ecological interest many years ago – consequently a standard 'baseline' is not possible
  - b. in the absence of a new application, the quarry would be restored in the future, to an existing approved scheme
  - c. the extension area will be opened and restored concurrently with restoration of the existing permitted area and wider site. The approach taken has been informed by dialogue between the applicant and ecological consultees to address these issues. It is consistent both with the principle of voluntarily applying the metric in a situation where BNG is not mandatory, and with the concept that the metric is to be used as a tool to aid the assessment of a site, rather than a rigid approach that replaces professional judgement. Consequently, consideration of the 'delay in starting habitat creation' in isolation neglects to factor in the absence of habitats in the current working area, and the commencement of phased restoration across the wider site following the start of work on the extension area.
- 3. The biodiversity metric assessment has been scrutinised by multiple ecological advisors, none of whom have raised this issue.
- 4. Concerns that the applicant may fail to manage habitats appropriately are not a reasonable planning consideration. As with all planning applications, all applicants are taken at their word, and planning authorities have recourse to enforcement action if required.
- 4.109 Regarding the concern that the submitted ecological appraisals are no longer up to date, (with this being a very long-lived application) the County Council has requested additional survey information where this has been considered necessary – see for example Slinter Top Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy (December 2022/June 2023)
- 4.110 Neither the County Council's ecologist nor the DWT have identified any residual causes for concern or issues that would preclude the determination of this application.

- 4.111 I am satisfied that the applicant has demonstrated by reference to the metric that the proposals would lead to no net loss, and some net gain for biodiversity following development although it would not be appropriate to reach a conclusion regarding what size of the net gain to expect in percentage terms as this application predates such a requirement.
- 4.112 Provided that the ecological compensation and mitigation measures, including the translocation of high value grasslands, site restoration, and enhancement of the 'extra field' areas are all undertaken in accordance the Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy, I see no ecological issues or reasons that would prevent the determination of this application. These measures should be secured by conditions in order to meet the requirements in relation to ecology of policies MP3 and MP4 of the DDMLP, and Policy PD3 of the DDLP.

# The Water Environment - Geology and Geotechnics, Hydrology and Hydrogeology

- 4.113 In addition to policies MP1 and MP3 of the DDMLP, other relevant policies for this issue are included in the DDLP which, through Policy PD8, seeks to manage flood risk and maintain water quality.
- 4.114 The assessments included in these sections of the ES state that the site is within Flood Zone 1 (least risk of flooding), as defined on the EA's Flood Map with no significant risk of a flood event associated with the proposed extension. It states that the existing quarrying and landfill operation have not had any adverse impact on the water environment and that the extension would be operated in the same way as the existing quarry and therefore, there is no reason that it would be likely to have any adverse effects on ground water or the prevailing hydrogeological conditions as the excavations would be well above the level of the local aquifer.
- 4.115 Paragraphs 155 165 of the NPPF set out the Government's policy that inappropriate development in areas at risk of flooding should be avoided. The accompanying PPG sets out a checklist for a Site-Specific Flood Risk Assessment that should be applied in relation to flood risk when considering new proposals.
- 4.116 The applicant has carried out an assessment to consider the impact of the proposals on surface and groundwater. A study of the local water environment produced a baseline description of the surface and subsurface water regimes, and the inter-relationship between them. The assessment concluded that the proposed mineral working and

restoration would have no noticeable effect upon groundwatersupported features, including available water resources, existing abstractions, surface water flow and water related habitats.

- 4.117 A Hydrological Risk Assessment concluded that the conceptual site model for the site demonstrates that there is no potential for the water table to be intersected by the base of the proposed development. It is also concluded that the current groundwater monitoring regime is considered suitable and adequate for the environmental sensitivity of the site setting in relation to both the current operations and the proposed extension.
- 4.118 I consider that the risks to the water environment, associated with the proposals, are very low and that the existing and proposed monitoring and mitigation measures are appropriate. Therefore, I am satisfied that the proposals meet the requirements in relation to water resources of Policy MP4 of the DDMLP and Policy PD8 of the DDLP.

#### **Cultural Heritage and Archaeology**

- 4.119 The NPPF sets out that the impact of proposed developments on the significance of the setting of a World Heritage Site should be considered and that any harm to, or loss of significance, should require clear and convincing justification. World Heritage Sites are internationally recognised to be of Outstanding Universal Value and are an irreplaceable resource, and therefore should be conserved in a manner appropriate to their significance.
- 4.120 Policy PD2 of the DDLP seeks to conserve heritage assets in a manner appropriate to their significance, taking into account the desirability of sustaining and enhancing their significance and ensuring that development proposals contribute positively to the character and appearance of the built and historic environment. It promotes protection of designated and non-designated heritage assets and their settings, including inter alia, listed buildings, Conservation Areas and archaeological sites or heritage features.
- 4.121 Section 66(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 requires that, in the determination of this application, 'special regard' is had to 'the desirability of preserving a listed building or its setting or any features of special architectural or historic interest which it possesses.'
- 4.122 Paragraph 201 of the NPPF expects local planning authorities to identify and assess the particular significance of any heritage asset that may be affected by a proposal (including by development affecting the setting of

a heritage asset). Paragraphs 203 to 214 set out a range of criteria to be considered in this regard.

- 4.123 A small section of the proposed extension area site lies in the DVMWHS Buffer Zone (the site is approximately 150m from the DVMWHS and Cromford Conservation Area). Most of this area would not be excavated but would, instead, be used for the temporary storage of stripped soils from the site to be used in the restoration. The Assessment considers the impact of this aspect of the development on the setting of the DVMWHS and concludes that it would have a slight to moderate adverse effect on that small area of the buffer zone during the operational phase and that this would become a slight adverse effect during restoration. On completion of the restoration and with the reinstatement of drystone wall field boundaries, it considers that the final long term effect on this area would be beneficial. As the restoration of the extension would not return that area to former ground levels, the impact on the adjacent area of the buffer zone is considered to be negative. For the Core Area of the DVMWHS, the Assessment considers it unlikely that there would be any visual impacts as a result of the proposal.
- 4.124 The proposed extension and the existing quarry are located on the shoulder of the high limestone plateau, and I am satisfied that, in this elevated but otherwise unobtrusive location, they are sufficiently separated from the DVMWHS and other local heritage assets, so as to ensure that they would have little or no effect on the significance of these assets.
- 4.125 I am therefore satisfied that any harm to any of these assets would be at or close to the negligible end of 'less than substantial' harm. Whilst giving great weight to the preserving the designed heritage assets their settings and features, and also giving full consideration to the relationship of the proposal with the DVMWHS, I am also satisfied that the public benefits of obtaining a nationally important resource and supporting the local economy and employment can and do outweigh the harm on these assets, which I assess as being less than significant and likely to be negligible. In reaching this conclusion, I have had special regard to the desirability of preservation of the setting of the listed building (as required by Section 66) and having regard to the other impacts associated with the development as referred to in this report.
- 4.126 Having regard to both the Heritage Assessment and the Landscape and Visual Impact Assessment, I am satisfied that the proposal would cause less than substantial harm to the DVMWHS and its setting, Cromford

Conservation Area and the Listed Buildings within it, Bonsall Conservation Area and the heritage assets within the PDNP.

- 4.127 Paragraph 189 of the NPPF states that where a site on which development is proposed includes, or has the potential to include, heritage assets with archaeological interest, local planning authorities should require developers to submit an appropriate desk-based assessment and, where necessary, a field evaluation.
- 4.128 In addition to policies MP1 and MP3 of the DDMLP, Policy MP7 requires the evaluation of features of potential archaeological importance and where appropriate implementation of mitigation measures. Policy PD2 of the DDLP also supports protection of the historic environment.
- 4.129 The applicant has provided the results of an archaeological evaluation of the site comprising trial trenching of features identified through geophysical survey and wider sampling of the site. The evaluation has identified evidence of activity connected with lead mining, including a possible shaft and areas of tipped spoil, along with some undated postholes, probably of post-medieval era. The pottery recovered from the evaluation is dominated by 'modern' material but does include small quantities of medieval and post-medieval wares. The archaeology on site can be characterised as of local importance and can, therefore, be managed through a condition requiring archaeological supervision and monitoring during the proposed site stripping operation. This would allow areas of lead mining activity to be characterised and recorded, and any small foci of prehistoric activity to be identified in accordance with the requirements of the NPPF.
- 4.130 I am satisfied that the assessments of the cultural heritage and archaeological impacts associated with the proposal are sufficient. Subject to a condition requiring the submission and performance (as approved) of an archaeological Written Scheme of Investigation that incorporates the measures set out above, I do not consider there would be an unacceptable impact on cultural heritage as a result of the development. Accordingly, I consider that it would then accord with the requirements of polices MP1, MP3 and MP7 of the DDMLP.

#### Noise

4.131 Policy MP1 of the DDMLP permits proposals for mineral development where the effect on local communities and neighbouring land uses, as a result of noise, is acceptable. Policy MP3 of the DDMLP permits mineral development, provided that any adverse effects on the environment, including noise, can be eliminated or reduced to an acceptable level.

- 4.132 Paragraph 191 of the NPPF states that planning application decisions should ensure that new development is appropriate for its location, taking into account the likely effects (including cumulative effects) of pollution on health, living conditions and the natural environment, as well as the potential sensitivity of the site or the wider area to impacts that could arise from the development. In doing so, they should seek to mitigate and reduce to a minimum potential adverse impact, resulting from noise from new development, and avoid noise giving rise to significant adverse impacts on health and the quality of life.
- 4.133 The NPPF also states that when determining planning applications, planning authorities should ensure that any unavoidable noise emissions are controlled, mitigated or removed at source, and should establish appropriate noise limits for extraction in proximity to noise sensitive properties.
- 4.134 PPG instructs that MPAs take account of the prevailing acoustic environment and, in doing so, consider whether or not noise from the proposed operations would:
  - give rise to a significant adverse effect;
  - give rise to an adverse effect; and
  - enable a good standard of amenity to be achieved.
- 4.135 To keep in line with the Noise Policy Statement for England, and its Explanatory Note, this should include identifying whether the overall effect of the noise exposure would be above or below the significant observed adverse effect level and the lowest observed adverse effect level for the given situation.
- 4.136 PPG goes on to set out guidance for MPAs on the assessment of noise of mineral developments. It states that authorities should aim to establish a noise limit to avoid an increase on background noise levels at noise sensitive properties by no more than 10dB(A), subject to an upper limit of 55dB(A). It also contains clarification on potential exceptions, to such an established limit, so as to not place unreasonable burdens on a developer. It advises that exceptional limits of more than 10dB(A) above background may be acceptable but that these should not allow noise levels exceeding 55dB(A) for normal operations during standard working hours (0700 hours – 1900 hours).
- 4.137 For short term operations, such as soil stripping, the formation of soil storage mounds, and in restoration works, the NPPF states that an increased daytime noise limit of 70dB(A) for periods of up to eight weeks a year at noise sensitive properties should be considered to

facilitate essential site preparation and restoration work, where it is clear that this will bring longer term environmental benefits to the site or its environs.

- 4.138 The NPPF expects MPAs to recognise, when developing noise limits, that some noisy short term activities, which may otherwise be regarded as unacceptable, are unavoidable to facilitate mineral extraction. However, it also expects MPAs to ensure that any unavoidable noise emissions are controlled, mitigated or removed at source, and to establish appropriate noise limits for extraction in proximity to noise sensitive properties.
- 4.139 A Noise Impact Assessment was submitted as part of the ES. Following reports of noise from the stabilising works affecting amenity in areas of Bonsall, further noise monitoring was undertaken at locations within Bonsall. In 2020, an updated Noise Impact Assessment was submitted, together with, and taking account of, the revised phasing plans. This is the assessment discussed below.
- 4.140 The Noise Impact Assessment, carried out on behalf of the applicant, consisted of day time noise surveys at locations selected to represent noise sensitive premises closest to the site. These were: The Bungalow on the Via Gellia; Duke Street, Middleton; Rose End Avenue, Cromford, Clatterway Cottage, Bonsall and Rose Cottage, Bonsall.
- 4.141 Noise measurements taken at these locations were then used to establish the current ambient noise levels in the area, and to formulate a prediction of noise levels likely to be experienced at these locations from the proposed quarrying activities.
- 4.142 The assessment was undertaken with regard to established standards and guidelines, and a noise prediction model was formulated using worst-case total activity noise levels for each proposed phase of the operations and associated vehicle movements.
- 4.143 The assessment concludes that the maximum predicted noise levels at the nearest noise sensitive receptors, as a result of the proposed activities, would be within the acceptable levels set out in the noise standards for mineral development set out in the PPG.
- 4.144 As set out in the table below, the predicted noise levels at the identified sensitive receptors are less than 10dB(A) above the background levels which is the criteria applied by PPG.

Location	Average Measured Background Noise Level L <sub>A90,1h</sub> (free- field)	PPG Minerals Criterion LA90 + 10 dB(A) (to maximum of 55 dB_L <sub>A90,1h</sub> )	Predicted Worst Case Site Noise Level dB L <sub>A90,1h</sub> (free- field)	Difference between predicted Site Noise Level and LA90 + 10 dB(A) Limit
The Bungalow, Via Gellia	40	50	45	-5
Duke Street, Middleton	35	45	44	-1
Rose End Avenue, Cromford	39	49	44	-5
Clatterway Cottage, Bonsall	43	53	46	-7
Rose Cottage, Bonsall	38	48	43	-5

- 4.145 Given the significant concerns raised about the noise impacts, some of which relate in part to local experiences of noise during of the temporary stabilisation works being undertaken at the site during the consideration of this application, the County Council commissioned an independent review of the noise assessment submitted with the application and updated in the ES Addendum. SAL was commissioned to carry out the review. SAL considered that the noise surveys and projected noise calculations have been undertaken in accordance with recognised standards for noise assessments and that the conclusions were reasonable.
- 4.146 SAL undertook computer modelling using LIDAR topographical data, together with the applicant's updated noise assessment and the data on which the assessment was based and concluded that the predicted noise emission levels in the application are accurate within reasonable calculation accuracies. SAL had some criticism of the calculation method used by Vibrock but was able to agree with the assessment findings.
- 4.147 BPC has drawn attention to the criticisms of the Vibrock report made by SAL. However, the conclusion of the SAL review is as follows:

"The calculations are very simplistic. However, a more detailed computer modelling exercise undertaken by SAL, using LIDAR topographical data, shows that Vibrock's predicted noise emission levels are accurate within reasonable calculation accuracies. On this basis, SAL is able to agree with Vibrock's assessment findings. Therefore, SAL can recommend approval of this application.'

- 4.148 The DDDC EHO has no criticism of the updated Noise Impact Assessment and recommends the development of a Noise Management Plan that incorporates the mitigation measures set out in the Noise Assessment. The applicant has indicated that it is willing to adopt further noise reduction measures including restricting the use of the pecker until after 0900 hours, to not use it at all on Saturdays and to restrict its use only to at or below 230m AOD elevation. In response to comments from the EHO, the applicant would also restrict the use of crushing and screening plant only to at or below 230m AOD, and to construct and maintain bunds around the working plant areas in order to reduce noise emissions.
- 4.149 I consider that such measures would manage the effects of noise from working of the proposed extension to within satisfactory levels so that noise from the site would be below the noise limits set out in the NPPF. I recommend that these measures be required under appropriate conditions including a Noise Management Plan.
- 4.150 I am satisfied that the Noise Impact Assessment, submitted as part of the ES Addendum, has provided a competent assessment of the noise that would be generated by the proposed development and that the proposed mitigation measures are consistent with best practice at mineral sites. In considering the proximity of sensitive noise receptors and residential properties to the site, I am satisfied that the noise generated at the site would not have an unacceptable effect on the amenity of the area.
- 4.151 Whilst it is necessary for the Noise Impact Assessment to identify representative noise sensitive locations, this does not mean that subsequent monitoring must only be carried out at these locations; noise monitoring can be carried out at any noise sensitive location including other locations in Bonsall. Taking into account the concerns relating to the monitoring of noise, particularly in Bonsall, I recommend a condition requiring the applicant also to carry out noise monitoring at any additional location specified by the MPA.
- 4.152 The policy requirement, set out in the NPPF, is that noise levels from mineral development should be managed and mitigated as much as is

reasonably possible and should not, other than in exceptional circumstances, exceed 10dB(A) above background levels. I am satisfied that the Noise Impact Assessment has demonstrated that this can be achieved. I therefore consider that, subject to conditions to control the effects on surrounding noise sensitive areas, the proposal would be in accordance with the requirements in relation to noise from mineral developments set out in the NPPF and PPG, and would meet the requirements of policies MP1 and MP3 of the DDMLP and Policy PD9 of the DDLP.

## **Blasting and Vibration Assessment**

- 4.153 The Blasting and Vibration Assessment recommends a continuation of the existing limits for blasting at the existing quarry. It states that vibration would be within the levels set for blast induced vibration and human perception considered to be satisfactory by British Standard Guide BS 6472-2 (2008). It states that ground vibration levels and accompanying air overpressure levels would be very low, if occasionally perceptible at the closest properties.
- 4.154 I am satisfied that the ES demonstrates that the vibration and air overpressure, associated with blasting undertaken as part of the development, would be within the guidance limits set out in the NPPF and the PPG, and subject to appropriate controlling conditions would therefore not conflict with the provisions of Policy MP1 of the DDMLP.

#### Air Quality Assessment

- 4.155 In addition to Policies MP1 and MP3 of the DDMLP, other relevant policies for this issue are included in the DDLP which, through Policy PD9, seeks to protect people and the environment from any unacceptable adverse effects of development, including air pollution. The NPPF requires that MPAs should ensure that any unavoidable dust and particle emissions are controlled, mitigated or removed at source. It also requires proposals to comply with the relevant limits or national objectives for pollutants, taking into account the presence of any Air Quality Management areas.
- 4.156 An Air Quality Assessment, submitted as part of the ES, considered the potential air quality impacts of the development, specifically the potential of the development proposals to generate dust and the potential impact of this dust on sensitive residential receptors and environment.
- 4.157 The assessment recorded dust deposition rates of between 10mg/m<sup>2</sup> and 42mg/m<sup>2</sup> per day, and noted that these levels were well below the commonly accepted nuisance level of dust deposition of 200mg/m<sup>2</sup> per day. The potential for increased nuisance dust impacts at the nearest

existing or proposed residential receptors arising from the continued operation and development of the quarry were considered to be negligible. The assessment also set out a range of measures that could be implemented to ensure effective day to day dust management during extraction, infilling and processing operations, including the temporary cessation of activities in the event of unacceptable dust emissions in the vicinity of sensitive receptors.

- 4.158 The assessment provides an analysis of the potential dust emissions arising from the development and sets out a range of measures that would be implemented to ensure effective day to day dust management during site operations. The proposed mitigation measures include on site speed limits, damping down of haul roads during dry weather conditions and keeping handling operations and drop heights to a minimum. The potential for nuisance dust impacts at the nearest residential receptors arising from the development is considered to be negligible.
- 4.159 I am satisfied that the ES has sufficiently identified all likely sources of dust emissions and acknowledges that the current and proposed mitigation measures are considered best practice, and that they would be able to control impacts associated with dust satisfactorily. In considering the proximity of sensitive ecological sites and residential properties to the site, I am satisfied that dust emissions to air would be relatively low and would not adversely affect the amenity of the area.
- 4.160 I am mindful that the proposal is one where the method of operation would remain the same as those carried out under the existing and previous planning permissions, maintaining the same general rates of production, hours of operations and on-site practices and procedures. Site management procedures for the control of fugitive dust would also continue as at present. I am also mindful that the quarry has been in operation for some years providing a substantial base of monitoring information to support the assessments and conclusions for the current proposal.
- 4.161 Taking these factors into account, and with the provision through a condition of a dust monitoring and management scheme, would ensure the ongoing management and mitigation of dust generating activities at the quarry. I am satisfied that the proposals would be in accordance with the guidance set out in the NPPF and the PPG, and would therefore not conflict with the requirements of policies MP1 and MP4 of the DDMLP and Policy PD9 of the DDLP.

# **Transport and Access**

- 4.162 The transport of minerals from quarries can impact on local amenity, and cause public safety concerns, and environmental problems, such as noise, vibration and air pollution. In addition to Policies MP1 and MP3 of the DDMLP, Policy MP5, which is specifically about transport, is also relevant. It allows for the transport of mineral by road, provided there is no feasible alternative which would be environmentally preferable, the access arrangements would be satisfactory and the highway network is adequate to accommodate the traffic generated and it would not be detrimental to road safety or have an unacceptable impact on the environment. The policy adds that the MPA will seek to use legal agreements to prevent HGVs associated with mineral operations from using unsuitable roads.
- 4.163 The applicant's highways assessment considers that the site access off the B5036, which is shared with Dene Quarry, represents a high standard industrial access connection, has a good safety record and that the geometric layout is suitable to accommodate the HGV traffic accessing and leaving the site. Traffic levels on the local road network were reviewed and found to be acceptable in terms of its safety record and also found to retain significant levels of reserve capacity, including during the peak hours of the day. It was also found that the quarry traffic represents only a small part of the overall traffic and HGV volumes currently travelling along the road network.
- 4.164 The assessment notes that it is not proposed to vary the operating hours, production methods, hourly, daily, monthly or annual traffic movements beyond those currently permitted at the existing quarry. Having established, through the surveys undertaken, that the traffic associated with the quarry represents only a small proportion of the overall daily volumes, the assessment concludes that the traffic and highways impacts associated with the continuation of operations by the quarry extension would not be significant.
- 4.165 The assessment acknowledges that, whilst the proposal would see the continuation of the current levels of HGV traffic for the existing quarry, the existing planning permission requires the cessation of quarrying at the end of 2021, with landfill HGV movements continuing to 2032. Therefore, the proposed HGV movements for the export of mineral after 2021 would be additional to those currently expected after that date under the existing permission.
- 4.166 The assessment analysed data from a typical month of operations at the quarry (November 2016). This recorded average daily HGV movements for the month at 54 (27 in 27 out). From this, it modelled 'Busy Day'

HGV movements for all operations at the quarry. It predicts a total of 78 (39 in 39 out) HGV movements on the busiest days if production increases slightly from current levels, as predicted in the application.

- 4.167 Where possible, the operator employs a 'back-loading' strategy where, after making deliveries of aggregates from the existing quarry, HGVs pick up a load destined for the landfill operations, often from the delivery site. During the survey period, more than 60% of infill material transported to the existing quarry void was transported in 'backloaded' HGVs. In applying this factor to the predicted 'Busy Day' HGV movements, the assessment considers that the total would be reduced to 60 (30 in 30 out).
- 4.168 As there would be a continuation of the current levels of HGV movements associated with the quarry, there are no objections to the proposals by the County Council, as Local Highway Authority, and it is not seeking any limits on overall vehicle movements.
- 4.169 Having considered the analysis set out in the highways assessment, I am satisfied that the proposals would accord with the requirements of policies MP1, MP3 and MP5 of the DDMLP.

## Socio-Economic Assessment

- 4.170 The relevant policy to assess socio-economic matters against is saved Policy MP2 of the DDMLP, which provides a range of criteria relating to the need for mineral development. These criteria include the implications for employment, investment and the economy.
- 4.171 Saved Policy MP18 of the DDMLP is also applicable in that it gives preference to extensions to existing sites over new ones, subject to environmental acceptability. The NPPF does not prioritise extensions over new sites, whilst PPG mentions that need for the mineral and economic considerations should be taken into account. Such considerations include being able to continue to extract the mineral, retaining jobs and utilising existing plant and infrastructure.
- 4.172 The applicant's socio-economic assessment identifies three key socioeconomic benefits of the proposal. The first relating to employment and investment via the maintenance of 24 jobs (currently all employees live within 5 miles of the site) with associated benefits to the local economy, the maintenance of a local skills base, use of local sub-contractors, and the payment of local business rates. The second relates to the continued supply of local building products, ready mix concrete and asphalt. The third relates to contributing to the supply of nationally important vein minerals.

- 4.173 The applicant considers that the relatively small scale of the quarry, together with its general low level of visibility from surrounding areas, would mean that there are, and would continue to be, very limited amenity or environmental impacts associated with the site, and consequently that the continued operation of the quarry is unlikely to have an adverse impact on tourism or visitors to the area.
- 4.174 Following the noise disturbance experienced in Bonsall from the emergency stabilisation works, concerns have been raised regarding the potentially negative effect of noise, from the development of the extension, could have on tourism.
- 4.175 The NPPF, at Paragraph 205, states that 'when determining planning applications, great weight should be given to the benefits of mineral extraction, including to the economy'. Paragraph 83 of the NPPF states that planning decisions should enable sustainable rural tourism and leisure developments which respect the character of the countryside. Paragraph 172 of the NPPF seeks to protect landscape and scenic beauty in areas such as National Parks. Whilst the proposed extension does not lie within the PDNP, some sensitive receptors in the vicinity of the site are within the Park. Therefore, some weight should also be given to any significant negative effects the development would have on the local tourist economy and recreation (together with environmental and landscape effects which are discussed above), and the extent to which such effects could be moderated.
- 4.176 The balancing of the positive and negative economic effects of development is not a well-defined process. Whilst the NPPF under paragraph 205 clearly provides for great weight to be given to the benefits of mineral extraction, there is no policy that advocates any particular method when taking into account revenue, jobs, and other economic factors. The potential negative economic effects of this proposal are closely linked to its negative environmental effects, which are considered above. Assisted by my finding these environmental effects to be sufficiently limited so as to be acceptable (as I have explained above), I consider that in this case, the potential negative socio-economic effects would also be acceptable, and would be likely to diminish over the duration of the development. I am, therefore, satisfied that in terms of socio-economic considerations, the proposal accords with the relevant part of Policy MP2 of the DDMLP, and is considered to accord with the economic and social elements of sustainability as set out in the NPPF.

# **Cumulative Assessment**

- 4.177 The NPPF points out that in considering the socio-environmental impacts of the development, account should be taken of any cumulative impacts from individual sites and/or from a number of sites in the locality.
- 4.178 The applicant has made an assessment of the potential cumulative impacts of the development. The assessment is that there would be no significant cumulative impacts if the proposed development were to take place.
- 4.179 The assessment also considers other existing operational quarries in the area; Dene Quarry, Ball Eye Quarry and Hoptonwoodstone Quarry [of which only Dene Quarry and Ball Eye Quarry are currently operational] and concludes that there would be no significant cumulative effects from these quarries.
- 4.180 Whilst I acknowledge that operations at Ball Eye Quarry have recently become more regular, I concur with the applicant's analysis in that, due to the relatively small scale of the quarry, even with the proposed extension, the quarry would not be likely to have a significant cumulative impact together with other quarry sites.
- 4.181 The analyses of the potential environmental effects associated with the development, such as noise and dust emissions, have demonstrated that these effects are individually within accepted limits. Therefore, I do not consider there to be any significant potential for a combination or accumulation of these effects to be unacceptable.
- 4.182 I am satisfied that there would not be any unacceptable cumulative effects associated with the proposed development.

## Conclusion

- 4.183 I consider that the proposal represents an efficient means of obtaining mineral resources including scarce vein minerals, and the benefits which that supply entails. I do not consider that there are any material considerations that would outweigh the benefits.
- 4.184 I acknowledge that there are some unavoidable medium term impacts on landscape and visual amenity and negligible impacts on heritage assets, and I also note the concerns in relation to the potential effects of noise. However, I am satisfied that the measures set out in the ES, together with the requirements of the relevant proposed conditions, would ensure that the environmental effects of the development on

nearby sensitive receptors would not be unacceptable. I am satisfied that the proposed extension could be worked in an environmentally acceptable manner, subject to full adherence to the requirements detailed in this report.

- 4.185 I am mindful of the great weight that must be afforded to the impacts on the setting on the natural environment and heritage and landscape assets, and I am also equally mindful of the great weight that must be given to the benefits of mineral extraction. In balancing these significant policy requirements, I must also consider the ongoing and proposed further mitigation of the effects of the development, including the limited timescale and the complete restoration of the extension area. In doing so, I conclude that the adverse effects of the development would be acceptable, and therefore that the development would comply with the requirements of the saved policies of the DDMLP and the DDLP and represents a sustainable form of development that would support sustainable economic growth in accordance with the requirements of the NPPF.
- 4.186 I do not consider there would be any other material considerations that would be likely to outweigh the policy considerations, and subject to the requirements for a legally binding agreement and conditions set out below, it is recommended for approval.

#### 5. Implications

5.1 Appendix 1 sets out the relevant implications considered in the preparation of the report.

## 6. Background Papers File No. 3.114.23

- 6.1 Application documents received from the applicant's agents dated 31 July 2017, and submissions of further information collated under covering letters and emails dated 19 June 2018 and 3 December 2018, June 2020, 2 December 2021, 9 January 2023 and 13 February 2024.
- 6.2 Email from the Derbyshire Dales District Council Environmental Health Officer dated 14 February 2019 and 24 July 2020.
- 6.3 Letters from Derbyshire Dales District Council dated 7 August 2020 and 23 January 2023.
- 6.4 Emails from the Clerk to Bonsall Parish Council dated 20 September and 23 November 2017, 20 September 2018, 16 January 2019, 22 August 2020, 19 January 2022, 22 February 2023 and 29 April 2024.

- 6.5 Letters from Historic England dated 22 August 2017 and 4 September, 11 December 2018 and 8 July 2020.
- 6.6 Letters from Derbyshire Wildlife Trust dated 21 September, 1 December 2017, 14 July 2020, 27 January 2022, 6 April 2023, and 18 April 2024.
- 6.7 Emails from Cromford Parish Council dated on 21 October 2017, 17 August 2020, 19 January 2023.
- 6.8 Letters from the Environment Agency dated 31 August and 27 October 2017, 19 March 2018 and 4 June 2020.
- 6.9 Letters from the Peak District National Park Authority dated 12 March 2018 and 28 August 2020, 18 January 2022 and 17 February 2023.
- 6.10 Emails from Natural England dated 27 September 2017, 9 January 2019 and 1 February 2022.
- 6.11 Emails from the Highways Authority dated 11 September 2017 and 1 June 2020.
- 6.12 Letters from Derbyshire Dales District Council dated 8 December 2018 and 7 February 2022.
- 6.13 Emails from the County Archaeologist dated 22 August 2017, 19 April and 28 September 2018, 1 February 2022, 2 February 2023 and 20 March 2024.
- 6.14 Emails from the Lead Local Flood Authority dated 4 September 2017, 24 December 2018, 30 June 2020 and 4 January 2022.
- 6.15 Emails from the County Ecologist dated 21 December 2017 and 2 October 2018, 29 March 2024 and 22 April 2024.
- 6.16 Emails from the County Built Heritage advisor dated 19 June 2020, 19 January 2022, 2 February 2023 and 2 February 2024.
- 6.17 Emails from the County Landscape Architect dated 18 October 2017, 17 September 2018, 8 January 2019, 16 June 2020, 1 July 2022 and 1 March 2023.
- 6.18 Email from the Rights of Way Officer 23 February 2023.
- 6.19 Email from Severn Trent Water dated 9 January 2019.

- 6.20 Report from Sharps Acoustics LLP dated 1 October 2020.
- 6.21 Email from Councillor Murphy dated 31 January 2022.
- 6.22 Email from Middleton by Wirksworth Parish Council dated 4 February 2023.
- 6.23 Emails and letters from members of the public dated August 2017 to April 2024.

# 7. Appendices

- 7.1 Appendix 1 Implications.
- 7.2 Appendix 2 Site Plan.

## 8. Recommendations

- 8.1 That the Committee resolves that planning permission for the proposal in the application which is the subject of this report (Code No. CM3/0817/40) be authorised to be **granted** subject to:
  - (a) An agreement being entered into by the appropriate parties under Section 106 of the Town and Country Planning Act 1990 to secure planning obligations considered by the Executive Director – Place and the Director of Legal and Democratic Services, to make satisfactory provision for the implementation of the measures referred to in the Slinter Top Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy submitted on behalf of the applicant (as revised February 2024).
  - (b) A set of conditions substantially in the form of the following draft conditions below:

# Conditions

## **Section 1: General Principles Duration**

## Time Limits

1) All mineral extraction operations hereby approved shall have ceased by 31 December 2033 and excavations shall have been in-filled in accordance with the approved details and the whole site, including all areas occupied by plant, machinery, structures, buildings, access and haul roads, shall have been restored in accordance with the further conditions to this permission by 31 December 2037.

**Reason**: To control the duration of the development in the interests of the local landscape and the environment, and to comply with Part 1 of Schedule 5 of the Town and Country Planning Act 1990 that requires all planning permissions for mineral working to be subject to a time limit condition.

#### Implementation of Development

2) Insofar as development, which is granted permission by this planning permission and has not already commenced (under the safety works approved under approval reference PD17/3/63), it shall be begun before the expiration of three years from the date of this permission. TheMineral Planning Authority shall be given at least 14 days prior written notice of the date the development commenced.

**Reason**: To comply with Section 91 of the Town and Country Planning Act 1990, as amended by Section 51 of the Planning and Compulsory Purchase Act 2004.

#### Access

3) The sole access to and from the site shall be via the existing Dene Quarry entrance from Cromford Hill. The access road through Dene Quarry into the quarry shall be used solely by plant, machinery and vehicles associated with the extraction of minerals and infilling, the restoration of Slinter Top Quarry and the removal for reuse of materials recovered from the imported waste.

**Reason**: To control the means of access to the development and the traffic that utilises the access.

## **Approved Details and Use**

4) The development hereby permitted shall be carried out in accordance with the application for planning permission received on 3 August 2017 from Stephenson Halliday, and the addendum to the ES and accompanying documents received on 21 May 2020 and 9 January 2023, and 13 February 2024 from Stephenson Halliday, except as maybe modified by other conditions of this permission.

In particular, the following drawings and documents:

Figure 1.1: Location Plan; Figure 1.2: Site Plan; Figure A (revised November 2022): Revised Phased Quarry Development Scheme: The Existing Situation (Jan 2020 Survey); Figure B (revised November 2022): Revised Phased Quarry Development Scheme: Soil Stripping and Preparation for Phase 1; Figure C (revised November 2022): Revised Phased Quarry Development Scheme: Phase 1 Quarry Working;

Figure D (revised November 2022): Revised Phased Quarry Development Scheme: Phase 2 Quarry Working;

Figure E (revised November 2022): Revised Phased Quarry Development Scheme: Phase 3 Quarry Working;

Figure F (revised November 2022): Revised Phased Quarry Development Scheme: Phase 4 Quarry Working;

Figure G (revised November 2022): Revised Phased Quarry Development Scheme (revised November 2022): Phase 5 Quarry Restoration;

Figure 13.1: Blasting Receptor Locations- Figure 14:1: Air Quality Receptor Locations;

Slinter Top Quarry: Environmental Statement. Prepared by Stephenson Halliday Limited (July 2017);

Slinter Top Quarry: Planning Statement. Prepared by Stephenson Halliday Limited (July 2017);

Hydrogeological Risk Assessment Review 2018 for Slinter Top Landfill Site. Caulmert Ltd. (Document reference: 2161.20.SLI.SV.AGS.A0); Environmental Impact Assessment Addendum incorporating amended quarry scheme.

Botanical Survey Report, Biodiversity Gain Assessment & Biodiversity Strategy.

**Reason**: To make it clear what constitutes the development approved by the planning permission.

5) The crushing and screening plant on the site shall be used solely for the processing or treatment of minerals extracted from Slinter Top Quarry, and the screening for reuse of imported waste. No minerals shall be imported to the site for processing, treatment or storage.

**Reason**: To contain the impacts of the development within the site and to protect the amenity of the area.

# Section 2: Ancillary Development

# **Restriction on Permitted Development Rights**

6) Notwithstanding the provisions of Schedule 2, Part 17 of the Town and Country Planning (General Permitted Development) Order 2015 (as amended), or any subsequent replacement order, no plant or machinery, buildings or structures shall be placed or erected on the site except as authorised or required by this permission, or unless otherwise approved in writing in advance by the Mineral Planning Authority. **Reason**: To contain the impacts of the development within the site and to protect the amenity of the area.

#### **External Appearance**

7) The finished colour of the external faces of all structures, plant and buildings on the site shall be grey to BS.00A05 and/or to BS.18B21 or similar.

**Reason**: To contain the impacts of the development within the site and to protect the amenity of the local area.

#### **Section 3: Environmental Protection**

#### **Working Hours**

- 8) Except in emergencies to maintain safe quarrying practices (which shall be notified to the Mineral Planning Authority as soon as practicable):
  - a) No extraction of minerals, operation of drilling, crushing and screening plant, infilling and restoration of worked areas, formation and subsequent removal of material from soil storage mounds, waste recovery, and associated operations shall be carried out at the site except between the following times:
    - between 0730 hours and 1800 hours Mondays to Fridays; and
    - between 0730 hours and 1500 hours Saturdays.
  - b) No lorries shall enter or leave the site, or be loaded, and no servicing, maintenance and testing of plant shall take place except between the following times:
    - between 0600 hours and 1900 hours Mondays to Fridays; and
    - between 0600 hours and 1500 hours Saturdays.
  - c) No operations shall take place on Sundays or Public Holidays.

**Reason**: To protect the amenity of the local area.

#### Noise

#### **Attenuation Measures**

9) At all times during the carrying out of the approved operations, all practicable noise suppression measures shall be applied to the operation of mobile plant and vehicles, drilling rigs, and crushing and screening plant. All vehicles, plant and machinery operated on the site shall be maintained in accordance with manufacturers' specifications at all times, and shall be fitted with and use effective silencers. Save for the purposes of maintenance, no machinery shall be operated with the covers open or removed.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### Site Noise Levels

10) The free field noise levels from the site operations expressed as a 1 hour LAeq as measured outside any of the noise sensitive properties identified on Figure 2: Assessment Locations of the ES Addendum Noise Assessment and set out in the table below, shall not exceed the following levels between the hours of 0730 hours to 1800 hours Mondays to Fridays and 0730 hours to 1500 hours on Saturdays:

Location	LA90 + 10 dB(A)
The Bungalow, Via Gellia	50
Duke Street, Middleton	45
Rose End Avenue, Cromford	49
Clatterway Cottage, Bonsall	53
Rose Cottage, Bonsall	48

Noise levels, as measured at any other noise sensitive properties nominated by the Mineral Planning Authority, shall not exceed the background (L90) level plus 10dBA or 55dBA, whichever is the lesser, during these times. At all other times, noise levels from the site operations shall not exceed 42dBA.

In the event of complaint about noise, the operator shall, if requested by the Mineral Planning Authority, undertake the monitoring of site noise levels at the appropriate noise sensitive property and submit the results to the Mineral Planning Authority.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

11) During noisy short term activities at the site, the received noise limits set out in Condition 10 above may be exceeded between the hours of 0800 hours and 1800 hours Mondays to Fridays, and 0800 hours and 1300 hours on Saturdays for periods not exceeding a total of eight weeks in any period of 12 months throughout the duration of the development. During these periods, the received noise levels shall not exceed 70dB(A) LAeq, 1 hour, free field. For the purposes of this condition, noisy, short term activities are considered to be such activities as 'soilstripping, the construction and removal of baffle mounds, soil storage mounds and spoil heaps, construction of new permanent landforms and aspects of site road construction and maintenance' as referred to in the Planning Practice Guidance.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Noise Management Plan**

12) Within three months of the date of this permission, a scheme, which sets out those noise mitigation measures which shall be implemented to ensure that emissions of noise from the site are controlled and ensure, so far as is reasonably practicable, that the operations carried out within the site do not give rise to nuisance at nearby residential properties, shall be submitted to the Mineral Planning Authority for approval in writing. The scheme shall be implemented as approved.

**Reason**: To ensure that appropriate noise mitigation measures are implemented and to minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Use of Pecker/Rock Breaking**

13) No pecker or other percussive mechanical hammer shall be used above the elevation of 230 metres AOD, or be operated before 0900 hours on any day from Monday to Friday or at any time on a Saturdays or Sunday or on a public or bank holiday.

**Reason**: To minimise the impact of noise from the development in the interests of the amenity of the area.

#### Audible Alarms

14) Audible alarms used on plant and vehicles on the site shall be either non-audible, ambient related or low tone devices.

**Reason**: To minimise the impact of noise from the development in the interests of the amenity of the area.

#### Dust

15) At all times during the carrying out of operations authorised or required by this permission, water bowsers, sprayers, whether mobile or fixed, or similar equipment shall be used to minimise the emission of dust from the site. At such times as the prevention of dust nuisance by these means is not possible, minerals and waste processing and movements of minerals, soils and overburden shall temporarily cease until such time as weather conditions improve. **Reason**: To control dust resulting from the site operations in the interests of local and residential amenity, and the local environment.

# **Dust Monitoring and Control Scheme**

16) Within six months from the date of this permission, a scheme for the suppression and control of dust (including PM10 particles) and the monitoring and recording of dust levels, shall be submitted to the Mineral Planning Authority for its written approval.

The scheme shall include:

- I. the measures to be taken to suppress and control dust;
- II. the qualifications and experience of the personnel to be engaged in undertaking the monitoring and recording;
- III. the equipment to be used to monitor dust levels and the arrangements for calibration;
- IV. the number and location of monitoring points;
- V. the frequency of monitoring and reporting to the Mineral Planning Authority; and
- VI. the steps to be taken in the event that complaints due to dust are received by the developer, including the triggers for action up to and including the temporary suspension of operations.

The results of the monitoring and records of any complaints received by the developer, due to dust, shall be maintained and made available for inspection by the Mineral Planning Authority between reporting intervals at the site office during normal site operating hours.

The scheme shall be implemented as approved in writing by the Mineral Planning Authority.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

## **Quarry Blasting**

## **Scheme of Blasting**

- 17) Ground blasting operations and the resultant vibration and air overpressure at the site shall be monitored in accordance with a scheme that has been submitted to and received the written approval of the Mineral Planning Authority. The scheme shall be submitted no later than six months from the date of this permission, and shall include details of the following:
  - I. blast monitoring locations and frequency of monitoring;

- II. maximum acceptable values for vibration and air overpressure as measured at monitoring locations;
- III. the monitoring equipment to be used; and
- IV. presentation of results to the Mineral Planning Authority

A process by which measures to bring future vibration and air overpressure from blasting operations within the values provided under above II would be delivered in the event of any measurement from monitoring showing any exceedance of any of those values. The scheme shall then be implemented as approved by the Mineral Planning Authority.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Times of Blasting**

- 18) No blasting shall be carried out on the site except between the following times:
  - 1000 hours to 1600 hours Mondays to Fridays.

There shall be no blasting on Saturdays, Sundays or Public Holidays.

This condition shall not apply in cases of emergency when it is necessary to carry out blasting operations in the interests of safety. The Mineral Planning Authority shall be notified in writing immediately of the nature and circumstances of any such event.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

19) An audible warning shall be given in advance of every blast.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Ground Vibration**

20) Ground vibration from any individual blasting event shall be designed not to exceed a peak particle velocity of 12 mm/second at or in close proximity to any of the vibration sensitive buildings or residential premises as shown on Figure 13.1: Blasting Receptor Locations, and in any period of 12 months shall not exceed a peak particle velocity of 6 mm/second for 95% of all blasting events during those 12 months. In the event of complaint, the operator shall undertake the monitoring of ground vibration at the appropriate vibration sensitive property at the request of, and shall submit the results to, the Mineral Planning Authority. In all cases, the measurement of the ground vibration shall be the maximum of three mutually perpendicular directions taken at the ground surface at any vibration sensitive building.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

# Air Overpressure

21) The operator shall take steps to minimise the effects of air overpressure arising from blasting operations in accordance with a scheme which has been submitted to and received the written approval of the Mineral Planning Authority. The scheme, which shall be submitted no later than six months from the date of this permission, shall have regard to blast design, methods of initiation, and the weather conditions prevailing at the time and shall be implemented as approved.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

## **Secondary Blasting**

22) No secondary blasting shall be carried out on the site except in accordance with a scheme that has first been submitted to and approved in writing by the Mineral Planning Authority.

The scheme shall then be implemented as approved by the Mineral Planning Authority.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

## **Mineral Stocking**

23) Except for the storage of stone walling material for use in the site restoration, there shall be no stocking of minerals other than within the working quarry void area as set out on Figures 2.1 – 2.5. The base of any stockpile shall not be above 230 metres AOD and no stockpile shall be greater than 5 metres in height.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

## **Smoke and Fumes**

24) There shall be no burning of rubbish or wastes on the site.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Rubbish and Scrap Materials**

25) All rubbish, debris, scrap and other waste material generated on the site shall be regularly collected and disposed of within the tipping area of the excavations if the materials are suitable for such a method of disposal, or otherwise removed from the site, so as to keep the surface of the land tidy.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Parking Plant and Vehicles**

26) No mobile plant or HGVs used shall be parked outside the excavations other than during the approved operational hours. During those hours, the operators shall minimise parking outside the excavations to that only necessary for operational purposes.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

#### **Highway Cleanliness**

27) The loads of all vehicles transporting material from the site shall be securely sheeted before entering the public highway.

**Reason**: In the interests of highways safety, to minimise the impacts of the development on the local environment, and to protect the amenity of the area.

28) Throughout the duration of the approved development, the operators shall take all necessary steps to prevent mud, dirt, mineral, rock, or waste material being taken from the site and deposited on the public highway. Facilities for keeping the public highway clean and to prevent the spillage of materials, including wheel and vehicle underside and carriage side washing equipment, shall be provided and used at all times during the operation of the quarry.

**Reason**: In the interests of highways safety, to minimise the impacts of the development on the local environment, and to protect the amenity of the area.

#### **Drainage and Pollution Control**

29) There shall be no discharge of foul or contaminated drainage from the site into the ground, groundwater or any surface waters, whether direct

or via soakaways. All necessary measures shall be taken to prevent effluents, oil, fuel or lubricant being discharged to any watercourse, ground water system, underground strata or disused mineshafts.

**Reason**: To prevent pollution of the water environment and ensure the protection of the underlying Principal Aquifer.

30) Any facilities for the storage of oils and fuels shall be provided with secondary containment that is impermeable to oil, fuel and water. The minimum volume of the secondary containment should be at least equivalent to the capacity of the tank plus 10%. If there is more than one tank in the secondary containment, the capacity of the containment should be at least the capacity of the largest tank plus 10% or 25% of the total tank capacity, whichever is greatest. All fill points, vents, gauges and sight gauge must be located within the secondary containment.

The secondary containment shall have no opening used to drain the system. Associated above ground pipework should be protected from accidental damage. Below ground pipework should have no mechanical joints, except at inspection hatches and either leak detection equipment installed or regular leak checks. All fill points and tank vent pipe outlets should be detailed to discharge downwards into the bund.

**Reason**: To prevent pollution of the water environment and ensure the protection of the underlying Principal Aquifer.

## **Section 4: Conservation**

#### Archaeology

31) Any historic or archaeological features not previously identified by the archaeological evaluation as detailed in the report: "An Archaeological Evaluation at Slinter Top Quarry, Cromford, Derbyshire" (ARS Ltd Report 2018/51) which are revealed when carrying out the development hereby permitted, shall be retained in-situ and reported in writing to the Mineral Planning Authority within 10 working days. Works shall be halted in the area of the site affected until provision has been made for the retention and/or recording in accordance with details submitted to and approved in writing by the Mineral Planning Authority. Works shall resume and continue only in accordance with the approved details.

**Reason**: In the event of the discovery of archaeological remains, to help protect and thereafter to provide for the recording of the features of archaeological interest, in accordance with Policy MP7 of the Derby and Derbyshire Minerals Local Plan.

## **Preservation of Trees and Site Boundary Features**

32) All of the existing trees, hedges, walls and fences on and in the vicinity of the site boundary shall be made stockproof and retained and protected as such thereafter. Should the operators seriously damage or destroy any of these features, they shall be replaced and treated in accordance with such details as may be approved or required by the Mineral Planning Authority.

**Reason**: To ensure that these features are properly maintained and managed for the duration of the development.

#### **Protection of Species and Habitats**

33) No removal of hedgerows, trees or shrubs shall take place between 1 March and 31 August inclusive, unless a recent survey has been undertaken by a competent ecologist to assess the nesting bird activity on site during this period, and details of measures to protect the nesting bird interest on the site, have first been submitted to and approved in writing by the Mineral Planning authority and then implemented as approved.

**Reason**: To minimise the impacts of the development on the local environment and to protect the amenity of the area.

34) There shall be no works affecting or requiring the excavation of badger setts within or adjacent to the approved Application Site boundary, as shown on Figure 1.2: Site Plan, unless a badger activity survey has first been undertaken by a suitably competent ecologist to determine the presence of badgers. The results of this survey and any recommendations or mitigation measures shall be submitted to and approved in writing by the Mineral Planning Authority. Any recommended mitigation measures shall be carried out strictly in accordance with the approved badger activity survey recommendations.

**Reason**: To ensure the adequate protection of badgers and their setts in accordance with Policy MP6 of the Derby and Derbyshire Minerals Local Plan.

35) Prior to any soil stripping or excavations hereby approved, a reptile mitigation method statement, in relation to the quarry extension development hereby permitted, shall be submitted to the Mineral Planning Authority for approval in writing. The development shall be implemented in accordance with the approved details.

**Reason**: In the interest of nature conservation and to comply with Policy MP6 of the Derby and Derbyshire Minerals Local Plan.

# Soil Conservation: Stripping and Storage

36) All soil derived from the site shall be retained on the site. Topsoil and subsoil shall be stored separately during all phases of development in the areas designated on the approved plans: Figures B, C, D and E, unless otherwise approved in writing by the Mineral Planning Authority.

**Reason**: To ensure that all the available topsoil and subsoil is retained on site for final restoration.

## Soil Conservation: Soil Handling

37) The stripping, movement, deposition, lifting and re-spreading of topsoil shall only take place during periods of dry weather when the full depth of soil to be stripped or replaced, or otherwise transported is in a suitably dry and friable soil moisture condition. Soil handling and movement shall not be carried out between the months of October to March. The applicant shall give the Mineral Planning Authority advance notice of any period of soil handling operations.

**Reason**: To ensure that monitoring arrangements for soil stripping and storage are in place, to prevent unnecessary trafficking of soil by heavy equipment and vehicles that may damage the soil, and to prevent damage to soils by avoiding movement whilst soils are wet or excessively moist.

# Section 5: Working Method

# Scheme Detailing the Method of Construction of the Rollover Feature

38) Construction of the Rollover Feature, as shown on drawings referenced Revised Phased Quarry Development Scheme, Figures C to G, shall not commence until a scheme detailing the method of construction has been submitted to and approved in writing by the Mineral Planning Authority. The scheme shall include details of the depth of excavations, including cross sections, the direction of excavations, timescales, and details of the plant to be used. The construction of the rollover feature shall be carried out as approved.

**Reason**: To ensure the development is carried out as approved by the Mineral Planning Authority.

# Construction Environmental Management Plan (CEMP: Biodiversity)

39) No works shall take place within the extension area (including grassland translocation, ground works, vegetation clearance and movement of plant, machinery and materials), hereby permitted, until a Construction

Environmental Management Plan (CEMP: Biodiversity) has been submitted to and approved in writing by the local planning authority. The CEMP (Biodiversity) shall include the following.

- a) Risk assessment of potentially damaging construction activities.
- b) Identification of "biodiversity protection zones".
- c) Practical measures (both physical measures and sensitive working practices) to avoid or reduce impacts during construction.
- d) The location and timing of sensitive works to avoid harm to biodiversity features.
- e) The times during construction when specialist ecologists need to be present on site to oversee works.
- f) Responsible persons and lines of communication.
- g) The role and responsibilities on site of an ecological clerk of works (ECoW) or similarly competent person.
- h) Use of protective fences, exclusion barriers and warning signs.

The approved CEMP shall be adhered to and implemented throughout the construction period strictly in accordance with the approved details.

**Reason**: To ensure the development is carried out as approved by the Mineral Planning Authority.

#### **Grassland Translocation**

40) Translocation of grassland shall be undertaken in strict accordance with the Method Statement contained in Section 7 of the Botanical Survey Report, Biodiversity Gain Assessment & Biodiversity Strategy (BSG, February 2024). A statement of compliance shall be submitted to the LPA upon completion of translocation works.

**Reason**: To ensure the development is carried out as approved by the Mineral Planning Authority.

## **Extent and Depth of Quarrying**

41) There shall be no quarry development including excavations below 160m AOD or the natural groundwater table within or adjacent to the site if this is higher, as specified in the Hydrogeological Risk Assessment Review 2018 (2161.20.SLI.SV.AGS.A0) by Caulmert Limited.

**Reason**: To ensure the protection of the underlying Principal Aquifer and groundwater dependent water features in the area.

42) No dewatering shall be undertaken except in accordance with details that have been first submitted to and approved by the Mineral Planning Authority.

**Reason**: To ensure that the protection of groundwater and surface water, as well as safeguard the interests of nearby designated habitat and wildlife sites.

## **Imported Materials**

43) No importation of fill materials for the restoration of the site shall be carried out except in accordance with a detailed scheme that has been submitted to and approved in writing by the Mineral Planning Authority in advance of any excavation working of the lateral extension.

**Reason**: To ensure that infilling with imported materials is limited to inert waste only.

44) The export of recovered waste materials from Slinter Top Quarry shall not exceed a maximum of 25 heavy goods vehicle movements per week leaving the site.

**Reason**: To ensure the development is carried out as approved by the Mineral Planning Authority.

#### **Fill Surface Levels**

45) Before 31 December 2027, the developer shall submit to the Mineral Planning Authority a review of the tonnages of imported inert materials used for infilling of the void, since the date of issue of this planning permission, and a forecast of infilling rates for the remaining period the development.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

## Fill Surface Treatment

46) Prior to the spreading of soils for restoration, the final surface of the fill materials shall, be graded, ripped and stone picked No boulders, rocks or stones which exceed 230mm in any direction, and no bind or other deleterious materials shall be placed within 1 metre of the surface of the refilled excavations, and the top 0.6 metre of the fill shall be relatively stone free.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

#### **Soil Replacement and Treatment**

47) Following the completion of each phase of infilling, all available soil making materials and subsoil shall be spread to a uniform depth over the fill and shall then be ripped and stone picked.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

48) After spreading and treatment of the soil making materials and subsoil, all available topsoil shall be re-spread evenly over the surface. The topsoil shall then be ripped and stone picked.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment **Section 6: Restoration, Landscaping and Aftercare** 

# Landscape and Biodiversity Enhancement and Management Plan (LBEMP) – Restoration Scheme

- 49) Prior to the commencement of development hereby approved, a Landscape and Biodiversity Enhancement and Management Plan (LBEMP) for the Restoration Scheme (Figure G, revised November 2022) shall be submitted to, and be approved in writing by, the LPA. The aim of the LBEMP is to enhance and sympathetically manage the biodiversity value of habitats within the Restoration Scheme, in accordance with the proposals set out in the Botanical Survey Report, Biodiversity Gain Assessment & Biodiversity Strategy (BSG, December 2022) and to achieve no less than a net gain of 84.9 units, plus successful establishment of the translocated grassland. The LBEMP shall be suitable to provide to the management body responsible for the site. It shall include the following:
  - a) Description and location of features to be retained, created, translocated, enhanced and managed, as per the approved biodiversity metric.
  - b) Aims and objectives of management, in line with desired habitat conditions detailed in the metric.
  - c) Appropriate management methods and practices to achieve aims and objectives.

- d) Prescriptions for management actions, including detailed prescriptions for the translocated grassland.
- e) Preparation of a work schedule (including a 30-year work plan capable of being rolled forward in perpetuity).
- f) Details of the body or organization responsible for implementation of the plan.
- g) A monitoring schedule to assess the success of the habitat creation and enhancement measures at intervals of 1, 2, 3, 4, 5, 7, 10, 15, 20, 25 and 30 years.
- h) A set of remedial measures to be applied if conservation aims and objectives of the plan are not being met.

i) details of the mechanism(s) by which the long-term implementation of the plan will be secured by the developerThe approved plan will be implemented in accordance with the approved details.

**Reason**: To ensure the implementation of a satisfactory scheme of ecological compensation/mitigation in respect of the area of existing species grassland habitat to be removed under the development.

## **Biodiversity Enhancement and Management Plan (BEMP) - Extra** Fields and SSSI Units

- 50) Prior to the commencement of works in the extension area, a Biodiversity Enhancement and Management Plan (BEMP) for the Extra Fields and SSSI Units (Figure 3 of Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy (BSG, December 2022)) shall be submitted to, and be approved in writing by, the LPA. The aim of the BEMP is to sympathetically manage the biodiversity value of the grassland habitats to provide an uplift in condition, in accordance with the proposals set out in the Botanical Survey Report, Biodiversity Gain Assessment and Biodiversity Strategy and to achieve an overall net gain of no less than +12.06 units in the Extra Fields and +11.9 units in the SSSI Units. The BEMP should be suitable to provide to the management body responsible for the site. It shall include the following:
  - a) Description and location of features to be enhanced and managed, as per the approved biodiversity metrics.
  - b) Aims and objectives of management, in line with desired habitat conditions detailed in the metric.
  - c) Appropriate management methods and practices to achieve aims and objectives.
  - d) Prescriptions for management actions.
  - e) Preparation of a work schedule (including a 30-year work plan capable of being rolled forward in perpetuity).
  - f) Details of the body or organization responsible for implementation of the plan.

- g) A monitoring schedule to assess the success of the habitat creation and enhancement measures at intervals of 1, 2, 3, 4, 5, 7, 10, 15, 20, 25 and 30 years.
- h) A set of remedial measures to be applied if conservation aims and objectives of the plan are not being met.
- i) details of the mechanism(s) by which the long-term implementation of the plan will be secured by the developer

The approved plan will be implemented in accordance with the approved details.

**Reason**: To ensure the implementation of a satisfactory scheme of ecological compensation/mitigation in respect of the area of existing species grassland habitat to be removed under the development.

# **Restoration of Ancillary Areas**

51) At such time as they are no longer required in connection with the approved development, all plant, machinery, structures and buildings, and the internal access road shall be removed from the site and the areas occupied by them shall then be reinstated to former ground levels, including the replacement and treatment of soils, consistent with the contours of the surrounding land and to facilitate natural drainage, in accordance with such details that have been submitted to and approved in writing by the Mineral Planning Authority.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

# **Reinstatement of Boundaries and Natural Features**

52) The schemes detailing a management programme for the control of scrub on and around Alabaster Lane on land in the control of the applicant, a programme of repairs to drystone-walling on land adjacent to the site in control of the applicant, and for the reinstatement and provision of natural features on the site and on land in control of the applicant, submitted on 20 March 2014 and approved on 8 May 2014, shall be carried out as approved.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

## **Details of Restoration**

53) Detailed schemes for restoration of the site to agriculture, woodland and nature conservation, including the landscaping requirements of each of

the four phases shall be submitted to the Mineral Planning Authority for its written approval three months prior to the completion of quarrying operations within each phase. The schemes shall be based on the design set out on drawing Figure G: Phase 5 Quarry Restoration, and shall where appropriate to each phase of development include details of the following:

- 1) In respect of ground restoration:
  - a) the sequence and phasing of reclamation showing its relationship to the working scheme;
  - b) a restoration contour plan;
  - c) the establishment of woodland and scrub development;
  - d) formation of ephemeral wetland habitat;
  - e) calcareous scrub from natural regeneration of quarry benches;
  - f) establishment of 'roll over' features within the southern quarry;
  - g) depths of soil replacement proposed for neutral grassland pasture areas, tree, scrub and hedgerow planting, woodland areas and wetland margins;
  - h) provision of woodland in accordance with local landscape character;
  - i) provision for nature conservation, including the grassland habitats;
  - j) the route of Cromford Footpath No 70 (formerly No 12) across the site; and
  - k) a programme of implementation.
- 2) In respect of landscaping:
  - a) ground preparation prior to planting (ripping, seeding);
  - b) the location, species (which shall include a percentage of stock of local provenance), size and spacing of trees and shrubs;
  - c) protection of newly planted stock and provision for removal of tree guards when no longer required;
  - d) seed mixtures, fertilisers (if necessary) and weed killers to be used and their rate of application;
  - e) a programme of drystone walling based on the document titled Slinter Top Quarry Stone Walling Restoration June 2013,
  - f) fencing and gates; and
  - g) a programme of implementation.

The schemes shall be implemented as approved.

**Reason**: To ensure the implementation of a comprehensive scheme of restoration and landscaping for the site, in the interests of landscape character and visual amenity.

54) Prior to the implementation of the restoration scheme(s) as approved under Condition 53 above, all land to be incorporated in the restoration phase, shall be surveyed for protected species (particularly badger and reptiles) and an appropriate mitigation strategy submitted to the Mineral Planning Authority. Any restoration mitigation measures shall be approved by the Mineral Planning Authority prior to the commencement of the restoration scheme and implement as approved thereafter.

**Reason**: To ensure the adequate protection of protection species in accordance with Policy MP6 of the Derby and Derbyshire Minerals Local Plan.

## **Aftercare Scheme**

- 55) The restored site shall be subject to a programme of aftercare in accordance with a scheme or schemes which has/have been submitted to and approved in writing by the Mineral Planning Authority. The scheme for the whole site, or any part of the site, shall be submitted no later than 12 months prior to the programmed completion of restoration of any part of the site in accordance with the scheme(s) submitted for the purposes of Condition 53 above. The submitted scheme(s) shall provide for such steps as may be necessary to bring the land to the required standard for use for agriculture, woodland and nature conservation during a five year aftercare period and shall include details of:
  - a) In the case of land used for agriculture:
    - soil treatments, including stone picking, soling and subsoiling, and the removal of any stone exceeding 150mm in any dimension, any wire or other object which would impede the cultivation of the land;
    - (ii) fertiliser applications based on soil analysis;
    - (iii) cultivations, cropping pattern, seeding and crop management;
    - (iv) shelter belts and hedges;
    - (v) pruning regimes of hedgerows;
    - (vi) weed control;
    - (vii) field drainage;
    - (viii) field water supplies;
    - (ix) grazing and other management; and
    - (x) protection from poaching by grazing animals.
  - b) In the case of land restored for use for woodland:
    - (i) cultivation practices;
    - (ii) secondary soil treatments;
    - (iii) fertiliser applications based on soil analysis;
    - (iv) drainage; and

- (v) weed control.
- c) In the case of land to be restored for use for nature conservation and amenity:
  - (i) a Nature Conservation Management Plan which provides for habitat development and maintenance;
  - (ii) grassland establishment and maintenance;
  - (iii) fertiliser applications, if necessary, based on soil analysis;
  - (iv) cultivation practices;
  - (v) watering and draining; and
  - (vi) wetland margin establishment and wetland maintenance.

The scheme(s) shall then be implemented as approved by the Mineral Planning Authority.

**Reason**: To ensure that those parts of the site that have been restored are subject to a programme of aftercare that has been approved by the Mineral Planning Authority in the interests of agricultural land quality, woodland, nature conservation and amenity.

56) For the first five years following new planting of any trees or shrubs, all planting shall be maintained in accordance with the principles of good forestry and husbandry and any stock which dies or becomes seriously damaged, diseased or is missing, shall be replaced with plants of the same species or such alternative species as have been approved by the Mineral Planning Authority (for the avoidance of doubt, 100% replacement is required).

**Reason**: To ensure the successful establishment of the landscaping at the site.

## **Premature Permanent Cessation**

57) If the Mineral Planning Authority and all the persons with an interest in the site agree that mining operations have ceased permanently, such as not to permit the reclamation of the site in accordance with Condition 53, the site shall be reclaimed in accordance with a scheme which has the approval in writing of the Mineral Planning Authority. The scheme shall be based on the principles of Condition 53 and shall include a programme of implementation. The scheme shall be submitted not later than six months from the date of agreement that quarrying has ceased and shall be implemented within a timescale approved by the Mineral Planning Authority.

**Reason**: To ensure the satisfactory restoration of the site in accordance with approved scheme(s) in the event that implementation of the

approved restoration scheme for the site or parts thereof is rendered impracticable by premature cessation of quarrying.

#### Aftercare Records

58) Records of all aftercare operations shall be kept by the operators throughout the period of aftercare and the records, together with an annual review of performance and proposed operations for the coming year, shall be submitted to the Mineral Planning Authority between 31 October and 31 December of each year.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

#### **Aftercare Meetings**

59) Provision shall be made by the operators for annual meetings with the Mineral Planning Authority, which shall be held between March and May each year, to determine the detailed annual programmes of aftercare which shall be submitted for each successive year having regard to the condition of the land and progress in its rehabilitation.

**Reason**: To ensure that the site is reclaimed and landscaped in accordance with detailed schemes approved by the Mineral Planning Authority and in the interests of local amenity and the environment.

## **Notes to Applicant**

## **Control of Operations**

- 1) This planning permission incorporates updated and new conditions which are necessary to control the development and protect the environment and landscape in accordance with contemporary standards.
- 2) The applicant is reminded of the high conservation value of much of the surrounding countryside, the historical and landscape interest of the area and the public footpath. Because the site lies in a Special Landscape Area and adjoins a World Heritage Site, it is important that the operations remain small scale, relatively short term, benefit from progressive restoration and do not cause irreparable damage to the inherent quality of the landscape. These considerations are reflected in the limitations and requirements of the conditions attached to this permission.

## Transport

- 3) With reference to Condition 11 to this permission, the applicant is requested to instruct all haulage operatives serving the site to travel to or from the site, including the use of the access road between the site and Dene Quarry, only during the approved times.
- 4) With reference to Condition 12 to this permission, it is expected that vehicles using the Dene Quarry works and other internal roadways will, at all times, comply with the noise emission standards contained within the current Motor Vehicles (Construction and Use) Regulations.
- 5) With reference to Condition 33 to this permission, the Mineral Planning Authority expects all vehicles carrying minerals from Slinter Top to use the washing facilities provided at the entrance to Dene Quarry.
- 6) Definitive Public Right of Way Footpath No.13 (former Urban District of Matlock) which crosses the site has, by Order dated 19 October 1989, been temporarily diverted on the alternative route shown on the attached Plan No. DCC/3.114.12A to enable to development hereby approved to take place. However, part of the route of the footpath which has not been diverted runs parallel to the access track to the site, and the footpath crosses that track to link to the alternative route at Point A shown on the plan.

This permission does not convey any rights to interfere with, obstruct, stop-up or divert Footpath No 13 on its former and diverted route outside the site. Precautions should be taken as necessary to safeguard the users of Footpath No 13, and in the interests of pedestrian safety the applicants are requested to advise all hauliers visiting the site of the presence of the footpath and point of crossover.

Chris Henning Executive Director - Place

# **Implications**

# Financial

1.1 The correct fee of £7,605 has been received.

# Legal

- 2.1 This is an application under Part III of the Town and Country Planning Act 1990, which falls to be determined by the County Council as Waste Planning Authority. Any other statutory provisions or legal considerations of particular significance to the determination are referred to in the body of the report.
- 2.2 I do not consider that there would be any disproportionate impacts on anyone's human rights under the European Convention on Human Rights as a result of this permission being granted subject to the conditions referred to in the report.

## **Human Resources**

3.1 None.

## Information Technology

4.1 None.

## **Equalities Impact**

5.1 The determination of this application does not raise any equalities impact implications.

## Corporate objectives and priorities for change

6.1 None.

# Other (for example, Health and Safety, Environmental Sustainability, Property and Asset Management, Risk Management and Safeguarding)

**7.1 Environmental and Health** As indicated in the report.

# Site Plan

# Appendix 2

